Defending Non-Citizens in Illinois, Indiana, and Wisconsin

by Maria Theresa Baldini-Potermin

# TABLE OF CONTENTS

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Disclaimer</td>
<td>iii</td>
</tr>
<tr>
<td>Introduction and Acknowledgments</td>
<td>iv</td>
</tr>
<tr>
<td>Table of Contents</td>
<td>viii</td>
</tr>
<tr>
<td>Preface</td>
<td>xv</td>
</tr>
<tr>
<td>Glossary</td>
<td>xviii</td>
</tr>
</tbody>
</table>

## CHAPTER 1:

**Defending Non-Citizens in Illinois, Indiana, and Wisconsin: An Overview** ................................. 1-1

The Importance of Understanding Immigration Law.................................................. 1-1

Is Your Client a United States Citizen? ............................................................... 1-3

Questions to Ask a Client to Determine U.S. Citizenship...................................... 1-4

Who is a Non-citizen? ............................................................................................... 1-7

Non-Citizen Populations in Illinois, Indiana, and Wisconsin............................ 1-8

Determining a Course of Action for Your Non-Citizen Client’s Defense.... 1-11

Weighing the Options ......................................................................................... 1-12

Other Factors to Consider When Working with Non-citizens ............................... 1-12

Notary and Immigration Consultant Fraud......................................................... 1-17

## Appendices

- **Brief History of Immigration Laws**......................................................... Appendix 1A
- **Naturalization/Citizenship Charts** ....................................................... Appendix 1B
- **Chart: Federal Immigration System Before and After the Homeland Security Act of 2002** Appendix 1C
- **Red Flags for Non-Citizen Clients**......................................................... Appendix 1D
- **Questionnaire for Non-Citizens in Criminal Proceedings**............................ Appendix 1E
- **Criminal Defender's Quick Overview for Representation of a Non-Citizen** ........................................................................................................................................ Appendix 1F
- **Form I-797, Notice of Action (CIS application receipt notice) and CIS Online Case Status Printout** .................................................................................................................. Appendix 1G
- **Providing Legal Services to Survivors of Torture, Persecution and War Violence: Considerations for Public Defenders and Criminal Defense Attorneys** ............................................... Appendix 1H
- **Representing Non-Citizens Who Have Suffered Torture or Trauma** .................. Appendix 1I
CHAPTER 2:
 Definition of “Conviction” for Immigration Purposes

How is “Conviction” Defined by Immigration Law? ........................................ 2-1
Definition of “Conviction” and State Law ..................................................... 2-3
   Chart: Non-Citizen Pleas and Sentencing Dispositions: Are They
       Considered Convictions under Immigration Law? .................. 2-7
Impact of Immigration Definition of “Conviction” on State Dispositions ... 2-10
Sentencing Under State Law ................................................................. 2-12
   Boot Camp and Non-Citizens ............................................................ 2-14
   Chart: Classification and Sentencing Ranges for State Offenses.... 2-15
   Chart: Sentencing Factors and Immigrants .................................... 2-18
Finality of a Conviction ............................................................................. 2-20
Restorative Justice Programs ................................................................. 2-21
Application to Cases ............................................................................. 2-22
Practice Tips ......................................................................................... 2-23

CHAPTER 3:
 Grounds of Deportability for Non-Citizens ............................................. 3-1

Grounds of Deportability ........................................................................ 3-2
Crimes Involving Moral Turpitude ............................................................. 3-3
   Statute ......................................................................................... 3-4
   Case Law ................................................................................. 3-5
   Prior Precedent under the Traditional Categorical Approach .......... 3-5
   Change in Categorical Approach Precedent ................................ 3-8
Traffic Offenses .................................................................................... 3-10
DUI Offenses and Driving on a Suspended/Revoked License ............ 3-11
Assault, Battery, and Stalking ............................................................... 3-12
Willful Failure to Register as a Sex Offender ...................................... 3-13
Seventh Circuit and Crimes Involving Moral Turpitude ................. 3-13
Foreign Convictions ............................................................................. 3-15
Board of Immigration Appeals and State Offenses ....................... 3-16
Application to Cases ........................................................................... 3-17
Practice Tips ....................................................................................... 3-18
Crimes Involving Firearms and Destructive Devices .................... 3-18
   Statute ..................................................................................... 3-19
   Case Law ................................................................................. 3-19
Crimes Involving Controlled Substances .............................................. 3-20
   Statute ..................................................................................... 3-21
   Case Law ................................................................................. 3-21
   Application to Cases .................................................................. 3-24
   Practice Tips ............................................................................. 3-25
Crimes Involving Domestic Violence ............................................................ 3-26
Statute ........................................................................................................... 3-26
Case Law ....................................................................................................... 3-26
Obligations and Consequences under the International Marriage Broker Act (IMBRA) ................................................................. 3-28
Application to Cases .................................................................................. 3-31
Practice Tips ................................................................................................ 3-33
Aggravated Felonies .................................................................................... 3-34
Case Law ....................................................................................................... 3-36
   Retroactivity and Applicability of I.N.A. § 101(a)(43),
   8 U.S.C § 1101(a)(43) ............................................................................... 3-36
Sexual Abuse of a Minor ............................................................................. 3-38
Crimes Involving Controlled Substances ...................................................... 3-40
Crimes Involving Firearms ......................................................................... 3-42
Crimes of Violence ........................................................................................ 3-43
   Analysis to Determine Whether an Offense is a Crime of Violence ........ 3-43
   DUI as a Crime of Violence ...................................................................... 3-45
   Other Case Law regarding Crimes of Violence ....................................... 3-45
Burglary, Theft, and Stolen Property Offenses ........................................... 3-47
   Theft ........................................................................................................... 3-47
   Burglary ...................................................................................................... 3-49
Prostitution ................................................................................................... 3-50
Fraud or Deceit Offense Where Loss Exceeds $10,000 ............................... 3-50
Alien Smuggling ........................................................................................... 3-53
Offenses Relating to the Obstruction of Justice ........................................... 3-53
   Attempt or Conspiracy to Commit an Aggravated Felony ... 3-54
Application to Cases .................................................................................. 3-54
Practice Tips ................................................................................................ 3-55
Other Grounds of Deportability ................................................................. 3-59
   Failure to Comply with Sex Offender Registration Requirements ... 3-59
   Espionage and Other National Security Grounds ................................... 3-59
   False Claims to U.S. Citizenship .............................................................. 3-60
   Non-Citizen Compliance with Foreign Student Status ......................... 3-61

Appendices
   Statutes ....................................................................................................... Appendix 3A
   General Classes of Deportable Aliens, I.N.A. § 237,
   8 U.S.C. § 1227 ........................................................................................ 1
   Definition of Aggravated Felony, I.N.A. § 101(a)(43),
   8 U.S.C. § 1101(a)(43) ............................................................................. 7

Practice Advisory: The Impact of the Nijhawan v. Holder on Application of the Categorical Approach to Aggravated Felony Determinations,
CHAPTER 4: Grounds of Inadmissibility

Inadmissibility ................................................................. 4-1
Foreign Offenses ............................................................... 4-5
Application to Cases ......................................................... 4-5
NSEERS ........................................................................... 4-7
Adam Walsh Child Protection Act of 2006 ......................... 4-8

Appendix
Statutes ........................................................................... Appendix 4A
General Classes of Aliens Ineligible to Receive Visas and Ineligible for Admission .......................................................... 1
Petitioning Procedure as Affected by Adam Walsh Child Protection Act, I.N.A. § 204(a), 101(a)(15)(k), 8 U.S.C. §§ 1154(a), 1101(a)(15)(k) .......................................................... 8

CHAPTER 5: Juveniles and Immigration Consequences

Immigration Consequences for Juveniles .............................. 5-1
Juvenile Delinquency Proceedings ........................................ 5-2
Case Law ........................................................................... 5-2
Practice Tips ........................................................................ 5-3
Extended Juvenile Jurisdiction (EJJ) Proceedings .................. 5-4
State Statutes ....................................................................... 5-4
Application to Cases .......................................................... 5-5
Practice Tips ....................................................................... 5-5
Alternatives to the Court System .......................................... 5-6
Certification as an Adult ....................................................... 5-7
Special Immigrant Juvenile Status (SJIS) .............................. 5-7

CHAPTER 6: Immigration Remedies and Defenses under the Immigration and Nationality Act for Non-Citizens

Immigration Proceedings: Past and Present .......................... 6-1
Final Administrative Removal Orders under I.N.A. §238(b),
8 U.S.C. §1228(b) .................................................................. 6-3
<table>
<thead>
<tr>
<th>Topic</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Reinstatement of Removal Orders</td>
<td>6-5</td>
</tr>
<tr>
<td>Removal Proceedings</td>
<td>6-7</td>
</tr>
<tr>
<td>Good Moral Character – A Requirement for Many Forms of Relief</td>
<td>6-12</td>
</tr>
<tr>
<td>Forms of Immigration Relief in Removal Proceedings</td>
<td>6-17</td>
</tr>
<tr>
<td>Adjustment of Status</td>
<td>6-18</td>
</tr>
<tr>
<td>Cancellation of Removal: Lawful Permanent Residents</td>
<td>6-23</td>
</tr>
<tr>
<td>Cancellation of Removal: Nonpermanent Residents</td>
<td>6-28</td>
</tr>
<tr>
<td>Asylum and Refugees</td>
<td>6-31</td>
</tr>
<tr>
<td>Termination of Asylum and Adjustment of Status for Asylees and Refugees</td>
<td>6-36</td>
</tr>
<tr>
<td>Withholding of Removal (formerly known as Withholding of Deportation)</td>
<td>6-40</td>
</tr>
<tr>
<td>Particularly Serious Crimes</td>
<td>6-41</td>
</tr>
<tr>
<td>Convention Against Torture</td>
<td>6-45</td>
</tr>
<tr>
<td>Waivers under I.N.A. § 212(c), 8 U.S.C. 1182(c)</td>
<td>6-48</td>
</tr>
<tr>
<td>Waivers under I.N.A. § 212(h), 8 U.S.C. 1182(h)</td>
<td>6-58</td>
</tr>
<tr>
<td>Waivers under I.N.A. § 212(i), 8 U.S.C. 1182(i)</td>
<td>6-62</td>
</tr>
<tr>
<td>Suspension of Deportation</td>
<td>6-63</td>
</tr>
<tr>
<td>Temporary Protected Status</td>
<td>6-65</td>
</tr>
<tr>
<td>Additional Forms of Relief</td>
<td>6-67</td>
</tr>
<tr>
<td>VAWA Visa Self-Petition</td>
<td>6-67</td>
</tr>
<tr>
<td>VAWA Cancellation of Removal</td>
<td>6-70</td>
</tr>
<tr>
<td>U Visa</td>
<td>6-72</td>
</tr>
<tr>
<td>T (Trafficking) Visa</td>
<td>6-74</td>
</tr>
<tr>
<td>S (“Snitch”) Visa</td>
<td>6-76</td>
</tr>
<tr>
<td>Voluntary Departure</td>
<td>6-78</td>
</tr>
</tbody>
</table>

Appendices

Flow Chart: Non-Citizen Removal (Deportation)                             Appendix 6A
Forms of Immigration Relief Chart                                      Appendix 6B
Notice to Appear, Form I-862                                           Appendix 6C
Notice of Custody Determination                                         Appendix 6D
Warrant for Arrest of Alien                                             Appendix 6E
Stipulated Request for Removal Order and Waiver of Hearing             Appendix 6F
Decision of Immigration Judge                                           Appendix 6G
Chart: Particularly Serious Crimes Bars to Removal                      Appendix 6H
Statutes                                                               Appendix 6I

Good Moral Character, I.N.A. § 101(f), 8 U.S.C. § 1101(f)..............1
Cancellation of Removal for Certain Permanent Residents, I.N.A. § 240A(a), 8 U.S.C. § 1229b(a) 2
Cancellation of Removal and Adjustment of Status for Certain Non-Permanent Residents, I.N.A. § 240A(b),
8 U.S.C. § 1229b(b) .................................................................3
Authority to Apply for Asylum, I.N.A. § 208, 8 U.S.C. § 1158 ....6
Termination of Asylum, I.N.A. § 209, 8 U.S.C. § 1159 ..............8
Restriction on Removal to a Country Where Alien’s Life or Freedom
Would be Threatened, I.N.A. § 241(b)(3),
8 U.S.C. § 1231(b)(3) ...........................................................9
Waiver under I.N.A. § 212(c), 8 U.S.C. § 1182(c) ....................10
Waivers for Certain Criminal Offenses under I.N.A. § 212(h),
8 U.S.C. § 1182(h) .................................................................11
Waiver for Certain Fraud Offenses under I.N.A. § 212(i), 8 U.S.C.
§1182(i) ...............................................................................12
Temporary Protected Status, I.N.A. § 244, 8 U.S.C. § 1254a ....13
1184(o) ..............................................................................16
1184(p) ..............................................................................18
Adjustment of Status for Permanent Residence—Suspension
of Deportation, former I.N.A. §244(a), 8 U.S.C. §1254(a) ...20

CHAPTER 7:
Increased Enforcement and Detention by Immigration and
Customs Enforcement........................................................... 7-1

Expansion of Immigration Enforcement Programs ..........................7-1
Custody Determinations: Bond or Mandatory Detention? .............7-3
Parole ...................................................................................7-8
Orders of Supervision ...........................................................7-8
Alternatives to Detention .........................................................7-9
Workplace Enforcement Actions and Resulting Criminal Prosecutions of
Employers and Employees .................................................... 7-10
Renewals of Lawful Permanent Resident Cards............................ 7-15

Appendices
ICE Detention Facilities .........................................................Appendix 7A
Statute ................................................................................Appendix 7B
Unlawful Employment of Aliens, I.N.A. § 274A,
8 U.S.C. § 1324a ....................................................................1

CHAPTER 8:
Criminal Proceedings, Post-Conviction Relief, Illegal Reentry
Cases, and Pardons................................................................. 8-1

Pre-Plea Advisals about Immigration Consequences ....................8-1
State Criminal Proceedings.......................................................8-3