Immigration and Customs Enforcement Office of Detention and Removal

# Condition of Confinement Review Worksheet

(This document must be attached to each G-324A Inspection Form)

This Form to be used for Inspections of all Facilities Used Over 72 Hours



# ICE Detention Standards Review Worksheet

🛮 Local Jail – IGSA
State Facility – IGSA
ICE Contract Detention Facility
Name
Jefferson County Detention Facility
Address (Street and Name)
911 Casey Avenue
City, State and Zip Code
Mt. Vernon, IL 62864
County
Jefferson
Name and Title of Chief Executive Officer (Warden/OIC/Superintendent)
Roger D. Mulch, Sheriff
Name and Title of Reviewer-In-Charge
(DXG), (DXT) Lead Compliance Inspector
Date[s] of Review
September 15 - 17, 2009
Type of Review
Headquarters Operational Special Assessment Other

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SPECIAL MANAGEMENT UNIT (ADMINISTRATIVE SEGREGATION)  SPECIAL MANAGEMENT UNIT (DISCIPLINARY SEGREGATION)
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**NOTE:** FOR EACH STANDARD RATED <u>BELOW</u> ACCEPTABLE, FACILITIES **MUST** ATTACH A PLAN OF ACTION FOR BRINGING OPERATIONS INTO COMPLIANCE. EACH FACILITY SHOULD EXAMINE THE ENTIRE WORKSHEET TO IDENTIFY AREAS OF IMPROVEMENT, <u>INCLUDING</u> THOSE STANDARDS WHERE AN OVERALL FINDING OF ACCEPTABLE WAS ACHIEVED.

# SECTION I DETAINEE SERVICES STANDARDS

#### ACCESS TO LEGAL MATERIALS POLICY: FACILITIES HOLDING ICE DETAINEES SHALL PERMIT DETAINEES ACCESS TO A LAW LIBRARY, AND PROVIDE LEGAL MATERIALS, FACILITIES, EQUIPMENT, DOCUMENT COPYING PRIVILEGES, AND THE OPPORTUNITY TO PREPARE LEGAL DOCUMENTS. COMPONENTS YES No NA REMARKS $\boxtimes$ The facility provides a designated law library for detainee use. The law library contains all materials listed in the "Access to Legal Per an ICE memorandum from Materials" Standard, Attachment A. The listing of materials is posted Asst. Director Mead in the law library. (06/14/2007), the Lexis Nexis system can be maintained instead of the inventory listed. П П $\boxtimes$ The facility has an updated version of Lexis Nexis. There are bound legal materials available, but not all of the materials indicated in "Attachment A" of the NDS. The library contains a sufficient number of chairs, is well lit, and is X $\Box$ reasonably isolated from noisy areas. The law library is adequately equipped with typewriters and/or 冈 П П computers, and has sufficient supplies for daily use by the detainees. In addition to the physical law library, detainees have access to the There are 4 desk top computers Lexus Nexus electronic law library. X $\Box$ П that are programmed with an 8/09 version of Lexis Nexis. Where provided, the Lexus Nexus library is updated and is current. $\forall$ Outside persons and organizations are permitted to submit published legal material for inclusion in the legal library. Outside published X П П material is forwarded and reviewed by ICE prior to inclusion. There is a designated ICE or facility employee who inspects, updates, The facility ICE Coordinator is and maintains/replaces legal materials and equipment on a routine $\boxtimes$ П responsible for inspections. Detainees are offered a minimum 5 hours per week in the law library. While detainees are offered a Detainees are not required to forego recreation time in lieu of library minimum 5 hours a week in the usage. Detainees facing a court deadline are given priority use of the X П law library, the schedule is not law library. in the handbook or posted in the housing units. Detainees may request materials not currently in the law library. Each request is reviewed and, where appropriate, an acquisition X request is timely initiated. Requests for copies of court decisions are accommodated within 3-5 business days. Detainees are permitted to assist other detainees, voluntarily and free $\boxtimes$ of charge, in researching and preparing legal documents, consistent П $\Box$ with security. Illiterate or non-English-speaking detainees without According to the facility ICE representation receive access to more than just English-language law Coordinator, the ATT $\boxtimes$ П П books after indicating their need for help. translation service is utilized telephonically if necessary. Detainees may retain a reasonable amount of personal legal material $\boxtimes$ in the general population and in the special management unit. Stored legal materials are accessible within 24 hours of a written request. Detainees housed in Administrative Detention and Disciplinary Segregation units have the same law library access as the general population, barring security concerns. Detainees denied access to $\boxtimes$ П legal materials are documented and reviewed routinely for lifting of sanctions. All denials of access to the law library fully documented. Facility staff informs ICE Management when a detainee or group of

#### ACCESS TO LEGAL MATERIALS

POLICY: FACILITIES HOLDING ICE DETAINEES SHALL PERMIT DETAINEES ACCESS TO A LAW LIBRARY, AND PROVIDE LEGAL MATERIALS, FACILITIES, EQUIPMENT, DOCUMENT COPYING PRIVILEGES, AND THE OPPORTUNITY TO PREPARE LEGAL DOCUMENTS.

COMPONENTS	YES	No	NA	REMARKS
detainees is denied access to the law library or law materials.				
Detainees who seek judicial relief on any matter are not subjected to reprisals, retaliation, or penalties.	$\boxtimes$			
ACCEPTABLE □ DEFICIENT □ A	T-RISK		REP	EAT FINDING

REMARKS:

#### ADMISSION AND RELEASE

POLICY: ALL DETAINEES WILL BE ADMITTED AND RELEASED IN A MANNER THAT ENSURES THEIR HEALTH, SAFETY, AND WELFARE. THE ADMISSIONS PROCEDURE WILL, AMONG OTHER THINGS INCLUDE: MEDICAL SCREENING; A FILE-BASED ASSESSMENT AND CLASSIFICATION PROCESS; A BODY SEARCH; AND A SEARCH OF PERSONAL BELONGINGS, WHICH WILL BE INVENTORIED, DOCUMENTED, AND SAFEGUARDED AS NECESSARY.

includes: Unacceptable activities and behavior, and corresponding sanctions; How to contact ICE; The availability of pro bono legal services, and how to pursue such services; schedule of programs, services, daily activities, including visitation, telephone usage, mail service, religious programs, count procedures, access to and use of the law library and the general library; sick-call procedures, and the detainee handbook.  Medical screenings are performed by medical staff or persons who have received specialized training for the purpose of conducting an initial health screening.  Each new arrival is classified according to criminal history and threat levels. Criminal history is provided for each detainee by the ICE field office.  All new arrivals are searched in accordance with the "Detainee Search" standard. An officer of the same sex as the detainee conducts the search and the search is conducted in an area that affords as much privacy as possible.  Detainees are stripped searched only when cause has been established and not as routine policy. Non-criminal detainees are not strip-searched but are patted down, unless reasonable suspicion is established.  The "Contraband" standard governs all personal property searches. IGSAs/CDFs use or have a similar contraband standard. Staff prepares a complete inventory of each detainee's possessions. The detainee receives a copy.  Staff completes Form 1-387 or similar form for CDFs and IGSAs for every lost or missing property claim. Facilities forward all 1-387 claims to ICE.  Detainees are issued appropriate and sufficient clothing and bedding for the climatic conditions.  The facility provides and replenishes personal hygiene items as needed. Gender-specific items are available. ICE Detainees are not an ended. Gender-specific items are available. ICE Detainees are not an ended. Gender-specific items are available. ICE Detainees are not and the services are serviced.	COMPONENTS	YES	No	NA	REMARKS
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levels. Criminal history is provided for each detainee by the ICE field office.    admitted are already classified.   information is normally provided the ICE officer as well as other pertinent information.    All new arrivals are searched in accordance with the "Detainee Search" standard. An officer of the same sex as the detainee conducts the search and the search is conducted in an area that affords as much privacy as possible.   Detainees are stripped searched only when cause has been established and not as routine policy. Non-criminal detainees are not strip-searched but are patted down, unless reasonable suspicion is established.    The "Contraband" standard governs all personal property searches. IGSAs/CDFs use or have a similar contraband standard. Staff prepares a complete inventory of each detainee's possessions. The detainee receives a copy.    Staff completes Form 1-387 or similar form for CDFs and IGSAs for every lost or missing property claim. Facilities forward all I-387   Claims to ICE.    Detainees are issued appropriate and sufficient clothing and bedding for the climatic conditions.    The facility provides and replenishes personal hygiene items as needed. Gender-specific items are available. ICE Detainees are not	Medical screenings are performed by medical staff <u>or</u> persons who have received specialized training for the purpose of conducting an initial health screening.	×			
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needed. Gender-specific items are available. ICE Detainees are not	Detainees are issued appropriate and sufficient clothing and bedding for the climatic conditions.	$\boxtimes$			
	The facility provides and replenishes personal hygiene items as needed. Gender-specific items are available. ICE Detainees are not charged for these items.	×			
	All releases are properly coordinated with ICE using a Form I-203.				
Staff completes paperwork/forms for release as required.  ACCEPTABLE DEFICIENT AT-RISK REPEAT FINDING	Staff completes paperwork/forms for release as required.	1		L	

REMARKS:

CLASSIFICATION SYSTEM									
POLICY: ALL FACILITIES WILL DEVELOP AND IMPLEMENT A SYSTEM ACCORDING TO WHICH ICE DETAINEES ARE CLASSIFIED. THE CLASSIFICATION SYSTEM WILL ENSURE THAT EACH DETAINEE IS PLACED IN THE APPROPRIATE CATEGORY, PHYSICALLY SEPARATED FROM DETAINEES IN OTHER CATEGORIES									
COMPONENTS	YES	No	NA	REMARKS					
The facility has a system for classifying detainees. In CDFs and IGSAs, an Objective Classification System or similar is used.	⊠								
The facility classification system includes:  Classifying detainees upon arrival;  Separating from the general population those individuals who cannot be classified upon arrival; and  The first-line supervisor or designated classification specialist reviewing every classification decision.	⊠								
The intake/processing officer reviews work-folders, A-files, etc., to identify and classify each new arrival.	⊠			Classification is normally achieved prior to admission and this information is shared during the intake process.					
Staff uses only information that is factual, and reliable to determine classification assignments. Opinions and unsubstantiated/unconfirmed reports may be filed but are not used to score detainees classifications.	⊠								
Housing assignments are based on classification-level.									
A detainee's classification-level does not affect his/her recreation opportunities. Detainees recreate with persons of similar classification designations.									
Detainee work assignments are based upon classification designations.		×		With the exception of no Level 3 detainees assigned to dietary, classification is not a determining factor for job assignments.					
The classification process includes reassessment/reclassification. At IGSA's, detainees may request reassessment 60 days after arrival.	⊠			Classification reviews are conducted every 30 days with input from the detainee (per indicated policy and procedure).					
Procedures exist for a detainee to appeal their classification assignment. Only a designated supervisor or classification specialist has the authority to reduce a classification-level on appeal.	⋈								
Classification appeals are resolved within five business days and detainees are notified of the outcome within 10 business days.	$\boxtimes$								
Classification designations may be appealed to a higher authority, such as the Warden or equivalent.	$\boxtimes$								
The Detainee Handbook or equivalent for IGSAs explains the classification levels, with the conditions and restrictions applicable to each.	⊠								
□ ACCEPTABLE    □ DEFICIENT	AT-R	lisk		REPEAT FINDING					

#### REMARKS:

It is recommended that the facility utilize the classification process with regard to work assignments to reduce the possibility of contact between Level 1 and 3 detainees.

#### CORRESPONDENCE AND OTHER MAIL

**POLICY:** ALL FACILITIES WILL ENSURE THAT DETAINES SEND AND RECEIVE CORRESPONDENCE IN A TIMELY MANNER, SUBJECT TO LIMITATIONS REQUIRED FOR THE SAFETY, SECURITY, AND ORDERLY OPERATION OF THE FACILITY. OTHER MAIL WILL BE PERMITTED, SUBJECT TO THE SAME LIMITATIONS. EACH FACILITY WILL WIDELY DISTRIBUTE ITS GUIDELINES CONCERNING CORRESPONDENCE AND OTHER MAIL.

OTHER MAIL.			7.00	
COMPONENTS	YES	No	NA	REMARKS
The rules for correspondence and other mail are posted in each housing or common area, or provided to each detainee via a detainee	$\boxtimes$			
handbook.				
The facility provides key information in languages other than				
English; In the language(s) spoken by significant numbers of	$\boxtimes$			
detainees. List any exceptions.				
Incoming mail is distributed to detainees within 24 hours or 1				
business day after it is received and inspected.				
Outgoing mail is delivered to the postal service within one business	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			
day of its entering the internal mail system (excluding weekends and				
holidays).				
Staff does not open and inspect incoming general correspondence				
and other mail (including packages and publications) without the	$\boxtimes$			
detainee present unless documented and authorized in writing by the		–		
Warden or equivalent for prevailing security reasons.				
Staff does not read incoming general correspondence without the				
Warden's prior written approval.				
Staff does not inspect incoming special Correspondence for physical	1 52			
contraband or to verify the "special" status of enclosures without the				
detainee present.  Staff is prohibited from reading or copying incoming special	<del> </del>		 	
correspondence.				
Staff is only authorized to inspect outgoing correspondence or other	<u> </u>			
mail without the detainee present when there is reason to believe the				
item might present a threat to the facility's secure or orderly				
operation, endanger the recipient or the public, or might facilitate				
criminal activity.				
Correspondence to a politician or to the media is processed as special				Correspondence to the media was not
correspondence and is not read or copied.				listed as "special" or "privileged" at
		$\boxtimes$	П	the beginning of this inspection. It
				should be noted that this concern was
				addressed with an immediate revision
			<u> </u>	of the JCDF policy and procedure.
The official authorizing the rejection of incoming mail sends written				
notice to the sender and the addressee.	· · · · · · · · · · · · · · · · · · ·			
The official authorizing censorship or rejection of outgoing mail provides the detainee with signed written notice.				
Staff maintains a written record of every item removed from				
detainee mail.				
The Warden or equivalent monitors staff handling of discovered				
contraband and its disposition. Records are accurate and up to date.				
The procedure for safeguarding cash removed from a detainee				
protects the detainee from loss of funds and theft. The amount of				
cash credited to detainee accounts is accurate. Discrepancies are	$\square$			
documented and investigated. Standard procedure includes issuing a		_		
receipt to the detainee.				
Original identity documents (e.g., passports, birth certificates) are				
immediately removed and forwarded to ICE staff for placement in				
A-files.				
Staff provides the detainee a copy of his/her identity document(s)	$\boxtimes$			
upon request.	لحا			

CORRESPONDENCE AND OTHER MAIL							
POLICY: ALL FACILITIES WILL ENSURE THAT DETAINEES SEND AND LIMITATIONS REQUIRED FOR THE SAFETY, SECURITY, AND ORDERLY O SUBJECT TO THE SAME LIMITATIONS. EACH FACILITY WILL WIDELY DIOTHER MAIL.	PERATIO	N OF T	HE FACI	LITY. OTHER MAIL WILL BE PERMITTED,			
Staff disposes of prohibited items found in detainee mail in accordance with the "Control and Disposition of Contraband" Standard or the similar prevailing policy in IGSAs.	☒						
Every indigent detainee has the opportunity to mail, at government expense, reasonable correspondence about a legal matter, in three one ounce letters per week and packages deemed necessary by ICE.	$\boxtimes$						
The facility has a system for detainees to purchase stamps and for mailing all special correspondence and a minimum of 5 pieces of general correspondence per week.	$\boxtimes$						
The facility provides writing paper, envelopes, and pencils at no cost to ICE detainees.	$\boxtimes$						
□ ACCEPTABLE    □ DEFICIENT    □ AT-RISK    □ REPEAT FINDING							

#### REMARKS:

The one concern noted (media not being considered "Special Correspondence") was corrected during the review.

#### DETAINEE HANDBOOK

POLICY: EVERY OIC WILL DEVELOP A SITE-SPECIFIC DETAINEE HANDBOOK TO SERVE AS AN OVERVIEW OF, AND GUIDE TO, THE DETENTION POLICIES, RULES, AND PROCEDURES IN EFFECT AT THE FACILITY. THE HANDBOOK WILL ALSO DESCRIBE THE SERVICES, PROGRAMS, AND OPPORTUNITIES AVAILABLE THROUGH VARIOUS SOURCES, INCLUDING THE FACILITY, ICE, PRIVATE ORGANIZATIONS, ETC. EVERY DETAINER WILL RECEIVE A COPY OF THIS HANDBOOK UPON ADMISSION TO THE FACILITY.

LICE DETAILED WILL RECEIVE A COLI OF THIS HANDBOOK OF ON	ADMISSIO	A TO THE	i ACILII I	
COMPONENTS	Y	N	NA	REMARKS
The detainee handbook is written in English and translated into Spanish, or into the next most-prevalent Language(s).				
The handbook is supplemented by the facility orientation video, where one is provided.		$\boxtimes$		The facility does not provide an orientation video.
All staff members receive a handbook and training regarding the handbook contents.				onemation video.
The handbook contents.  The handbook is revised as necessary and there are procedures in		-		
place for immediately communicating any revisions to staff and detainees.	⊠			
There an annual review of the handbook by a designated committee or staff member.	$\boxtimes$			
The detainee handbook addresses the following issues:  • Personal Items permitted to be retained by the detainee; and • Initial issue of clothes, bedding and personal hygiene items.	⋈			
The detainee handbook states in clear language the basic detainee responsibilities.	⊠			
The handbook clearly outlines the methods for classification of detainees, explains each level, and explains the classification appeals process.	⊠			
The handbook states when a medical examination will be conducted.	$\boxtimes$			
The handbook describes the facility, housing units, dayrooms, indorm activities, and special housing units.	$\boxtimes$			
The handbook describes official count times and count procedures; meal times and feeding procedures; procedures for medical or religious diets; smoking policy; clothing exchange schedules; and, if authorized, clothes washing and drying procedures, and expected personal hygiene practices.				
The handbook describe times and procedures for obtaining disposable razors, and allows that detainees attending court will be afforded the opportunity to shave first.	$\boxtimes$			
The handbook describes barber hours and hair cutting restrictions.		×		The handbook indicates a detainee may receive a haircut for a \$15.00 fee. Observations made during the review indicate the actual barber operation procedures involve issuing a pair of clippers to each housing unit on a predetermined schedule.
The handbook describes the telephone policy; debit card procedures; direct and free calls; locations of telephones; policy when telephone demand is high; and policy and procedures for emergency phone calls.	$\boxtimes$			
The handbook addresses religious programming.	$\boxtimes$			
The handbook states times and procedures for commissary or vending machine usage, where available.	$\boxtimes$			
The handbook describes the detainee voluntary work program.	$\boxtimes$			
The handbook describes the library location and hours of operation, and law library procedures and schedules.				The library location and hours of operation are not described in the handbook.
The handbook describes attorney and regular visitation hours, policies, and procedures.	$\boxtimes$			

#### DETAINEE HANDBOOK

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COMPONENTS	Y	N	NA	REMARKS				
The handbook describes the facility contraband policy.								
The handbook describes the facility visiting hours and schedule, and	$\boxtimes$							
visiting rules and regulations.		ш						
The handbook describes the correspondence policy and procedures.								
The handbook describes the detainee disciplinary policy and								
procedures, including:								
<ul> <li>Prohibited acts and severity scale sanctions;</li> </ul>	$\boxtimes$							
<ul> <li>Time limits in the Disciplinary Process; and</li> </ul>								
<ul> <li>Summary of the Disciplinary Process.</li> </ul>								
The grievance section of the handbook explains all steps in the								
grievance process – Including:								
<ul> <li>Informal (if used) and formal grievance procedures;</li> </ul>								
<ul> <li>The appeals process;</li> </ul>								
• In CDF facilities: procedures for filing an appeal of a								
grievance with ICE.	$\boxtimes$							
<ul> <li>Staff/detainee availability to help during the grievance</li> </ul>						_   _		
process.								
Guarantee against staff retaliation for filing/pursuing a								
grievance.								
How to file a complaint about officer misconduct with the								
Department of Homeland Security.								
The detainee handbook describes the medical sick call procedures for	$\boxtimes$							
general population and segregation.		ш	П					
The handbook describes the facility recreation policy including:								
Outdoor recreation hours.	$\boxtimes$							
Indoor recreation hours.								
The handbook describes the detainee dress code for daily living; and	$\boxtimes$							
work assignments.			ш					
The handbook specifies the rights and responsibilities of all detainees.								
ACCEPTABLE DEFICIENT	AT-RI	sk		REPEAT FINDING				

#### REMARKS:

The JCDF handbook does not include barber operations and the library location and hours of operation. Otherwise, the handbook provides a comprehensive overview of the rules, policies and procedures in place at the facility. In addition, programs, activities and opportunities available to detainees are described and explained.

/ 9-17-09 UDITOR S SIGNATURE / DATE

#### FOOD SERVICE POLICY: EVERY FACILITY WILL PROVIDE DETAINEES IN ITS CARE WITH NUTRITIOUS AND APPETIZING MEALS, PREPARED IN ACCORDANCE WITH THE HIGHEST SANITARY STANDARDS. COMPONENTS Y NA REMARKS The food service program is under the direct supervision of a Food service is operated under professionally trained and certified food service administrator. contract to Consolidated Responsibilities of cooks and cook foremen are in writing. The Food $\boxtimes$ Management. The FSA is Service Administrator (FSA) determines the responsibilities of the certified by the Illinois Food Service Staff. Department of Health. The Cook Supervisor is on duty on days when the FSA is off duty A designated shift leader and vice versa. $\boxtimes$ provides staff supervision when the FSA is off duty. The FSA provides food service employees with training that Food service employees receive specifically addresses detainee-related issues. $\boxtimes$ initial training and monthly In ICE Facilities this includes a review of the ICE "Food training thereafter. Service" standard Knife cabinets close with an approved locking device, and the onduty cook foreman maintains control of the key that locks the $\boxtimes$ device. All knives not in a secure cutting room are physically secured to the The knives in the food service workstation and staff directly supervises detainees using knives at operation do not have a steel П $\boxtimes$ these workstations. Staff monitors the condition of knives and dining shank that extends to the end of utensils. the handle. When necessary, special procedures govern the handling of food $\boxtimes$ П П items that pose a security threat. Operating procedures include daily searches (shakedowns) of $\boxtimes$ $\Box$ П detainee work areas. The FSA monitors staff implementation of the facility's population Food service staff do not counts procedures. Staff is trained in count procedures. participate in the population $\Box$ 冈 count. The count is conducted by correctional staff. The detainees assigned to the food service department look neat and clean. Their clothing and grooming comply with the "Food Service" $\boxtimes$ $\Box$ $\Box$ The FSA annually reviews detainee-volunteer job descriptions to Job descriptions have not been ensure they are accurate and up-to-date. developed. JCDF recently began employing inmate workers in the food service area. Reportedly, ICE detainees will П X not be allowed to work in the food service area. However, policy does not preclude detainees from working in food service. The Cook Foreman or equivalent instructs newly assigned detained $\boxtimes$ $\Box$ $\Box$ workers in the rules and procedures of the food service department. During orientation and training session(s), the CS explains and demonstrates: Safe work practices and methods; No training programs have been Safety features of individual products/pieces of equipment; $\boxtimes$ П developed or implemented. Training covers the safe handling of hazardous material[s] the detainees are likely to encounter in their work. The Cook Supervisor documents all training in individual detainee The food service department detention files. $\boxtimes$ does not have a training program.

#### FOOD SERVICE

POLICY: EVERY FACILITY WILL PROVIDE DETAINEES IN ITS CARE WITH NUTRITIOUS AND APPETIZING MEALS, PREPARED IN ACCORDANCE WITH THE HIGHEST SANITARY STANDARDS. COMPONENTS Y N NA REMARKS Detainees at CDFs are paid in accordance with the "Voluntary Work  $\boxtimes$ Program" standard. Detainee workers at IGSAs are subject to local П and state rules and regulations regarding detainee pay. Detainees are served at least two hot meals every day. No more than 14 hours elapse between the last meal served and the first meal of the  $\boxtimes$ П following day. For cafeteria style operations, a transparent "sneeze guard" protects The facility does not have a  $\Box$ П X both the serving line and salad bar line. cafeteria. The facility has a standard 35-day menu cycle. IGSAs use a 35 day  $\boxtimes$  $\Box$ П or similar system for rotating meals. The FSA or facility considers the ethnic diversity of the facility's The 28-day menu cycle includes detainee population when developing menu cycles (Provide seven meals that contain various examples). Hispanic ethnic food items such as Mexican rice, red beans, chili, tortillas, and tacos. Other,  $\boxtimes$ meals include items such as spaghetti, chicken, potato salad, mashed potatoes, turkey ham, green beans, beef stew, biscuits and scones. A registered dietitian conducts a complete nutritional analysis of  $\boxtimes$ every master-cycle menu planned. The FSA has established procedures to ensure that items on the master-cycle menu are prepared and presented according to approved  $\boxtimes$ П  $\Box$ recipes. The Cook Foreman has the authority to change menu items if necessary. Changes are documented on a • If yes, documenting each substitution, along with its  $\boxtimes$ production sheet. justification • With copy to FSA All staff and volunteers know and adhere to written "food  $\boxtimes$ П preparation" procedures. Detainees whose religious beliefs require the adherence to particular  $\boxtimes$ П  $\Box$ religious dietary laws are referred to the Chaplain or FSA. A common-fare menu available to detainees whose dietary requirements cannot be met on the main line. Changes to the planned common-fare menu can be made at the facility level; Hot entrees are offered three times a week; The common-fare menus satisfy nutritional recommended The facility does not have a daily allowances (RDAs); common fare menu. Special  $\boxtimes$  $\Box$ dietary requirements are Staff routinely provide hot water for instant beverages and addressed individually. foods: o Common-fare meals are served with: Disposable plates and utensils. Reusable plates and utensils. Staff use separate cutting boards, knives, spoons, scoops, etc., to prepare the common-fare diet items. A supervisor at the command level must approve a detainee's The facility does not have a  $\boxtimes$ П removal from the Common-Fare Program. common fare program.

#### FOOD SERVICE POLICY: EVERY FACILITY WILL PROVIDE DETAINEES IN ITS CARE WITH NUTRITIOUS AND APPETIZING MEALS, PREPARED IN ACCORDANCE WITH THE HIGHEST SANITARY STANDARDS. Y N COMPONENTS NA REMARKS The Warden, in conjunction with the chaplain and/or local religious The food service operation does leaders, provides the FSA a schedule of the ceremonial meals for the not have a schedule of $\Box$ 冈 $\Box$ following calendar year. ceremonial meals for calendar vear 2010. The common-fare program accommodates detainees abstaining from particular foods or fasting for religious purposes at prescribed times of the year. As previously indicated, JCDF Muslims fasting during Ramadan receive their meals after does not have a common fare sundown. 冈 menu. However, the food Jews who observe Passover but do not participate in the service operation accommodates Common-Fare Program receive the same Kosher-forreligious meal requests. Passover meals as those who do participate. Main-line offerings include one meatless meal (lunch or dinner) on Ash Wednesday and Fridays during Lent. The food service program addresses medical diets. $\boxtimes$ $\Box$ Satellite-feeding programs follow guidelines for proper sanitation. Hot and cold foods are maintained at the prescribed, "safe" The plating of a hot lunch meal temperature(s) while being served. was observed during the review. Hot food temperatures exceeded $\boxtimes$ П П 190 degrees F at the time of placement onto serving trays. The meal was served to detainees within two hours. All meals are provided in nutritionally adequate portions. $\boxtimes$ Food is not used to punish or reward detainees based upon behavior. The food service staff instructs detainee volunteers on: Personal cleanliness and hygiene; Volunteers do not prepare food $\boxtimes$ Sanitary techniques for preparing, storing, and serving food; П or operate equipment other than the dish machine. The sanitary operation, care, and maintenance of equipment. Everyone working in the food service department complies with food $\boxtimes$ $\Box$ П safety and sanitation requirements. Standard operating procedures include weekly inspections of all food Weekly inspections are service areas, including dining and food-preparation areas and $\boxtimes$ conducted by staff assigned by П equipment. the FSA. Who conducts the inspections? Equipment is inspected for compliance with health and safety codes The Jefferson County Health and regulations. $\boxtimes$ Department conducted an When was the most recent inspection? inspection on 1/27/09. Which agency conducted the inspection? Reports of discrepancies are forwarded to the Warden or designated The Sheriff receives a copy of $\boxtimes$ П department head, and corrective action is scheduled and completed. the inspection. Standard procedure includes checking and documenting temperatures Temperatures are checked after of all dishwashing machines after each meal. $\boxtimes$ $\Box$ П each meal and documented on a dish machine temperature log. Staff documents the results of every refrigerator/freezer temperature $\boxtimes$ check. The cleaning schedule for each food service area is conspicuously 冈 $\Box$ П posted. Procedures include inspecting all incoming food shipments for 冈 $\Box$ damage, contamination, and pest infestation.

FOOD SERVICE							
POLICY: EVERY FACILITY WILL PROVIDE DETAINEES IN ITS C ACCORDANCE WITH THE HIGHEST SANITARY STANDARDS.	ARE WITH	NUTRITIOUS	AND	APPETIZING MEALS, PREPARED IN			
COMPONENTS	Y	N	NA	REMARKS			
Storage areas are locked when not in use.	$\boxtimes$						
ACCEPTABLE DEFICIENT	☐ AT-R	lisk		REPEAT FINDING			

#### **REMARKS:**

Job descriptions for inmate/detainee workers have not been developed. JCDF recently began employing inmate workers in the food service area. Reportedly, ICE detainees will not be allowed to participate. However, current policy does not preclude detainees from working in food service.

A common-fare menu has not been developed or implemented but religious diets are accommodated.

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9-17-09

AUDITOR'S SIGNATURE / DATE

#### BEST COPY AVAILABLE FUNDS AND PERSONAL PROPERTY POLICY: ALL FACILITIES WILL IMPLEMENT PROCEDURES TO CONTROL AND SAFEGUARD DETAINEES' PERSONAL PROPERTY. PROCEDURES WILL PROVIDE FOR THE SECURE STORAGE OF FUNDS, VALUABLES, BAGGAGE AND OTHER PERSONAL PROPERTY; THE DOCUMENTATION AND RECEIPTING OF SURRENDERED PROPERTY; AND THE INITIAL AND REGULARLY SCHEDULED INVENTORYING OF ALL FUNDS, VALUABLES, AND OTHER PROPERTY. STANDARD NA: (IGSA ONLY) CHECK THIS BOX IF ALL ICE DETAINEE FUNDS, VALUABLES AND PROPERTY ARE HANDLED ONLY BY THE ICE FIELD OFFICE OR SUB-OFFICE IN CONTROL OF THE DETAINEE CASE. COMPONENTS YES NO NA REMARKS Detainee funds and valuables are properly separated, stored, and are $\boxtimes$ accessible only by designated supervisor(s). Detainees' large valuables are secured in a location accessible to $\boxtimes$ designated supervisor(s) or processing staff only. Staff itemizes the baggage and personal property of arriving detainees (including funds and valuables). For IGSAs and CDFs, using a M П personal property inventory form that meets the ICE standard? Staff forwards an arriving detainee's medication to the medical staff. $\boxtimes$ Audits of baggage and non-valuable property occur each quarter and While staff interviews reflect a audits are logged and verified. $\boxtimes$ weekly audit is conducted, it is not logged or otherwise documented. Two officers are present during the processing of detainee funds and valuables during in-processing to the facility. Both officers verify $\boxtimes$ $\Box$ funds and valuables. Staff searches arriving detainees and their personal property for $\boxtimes$ $\Box$ contraband. Staff procedures follow written policy for returning forgotten property $\boxtimes$ Property discrepancies are immediately reported to the CDEO or Chief No discrepancies have been $\boxtimes$ $\Box$ of Security. indicated to date. Staff follows written procedures when returning property to detainees. CDF/IGSA facility procedures for handling detainee property claims $\boxtimes$ are similar with the ICE standard. The facility attempts to notify an out-processed detainee that he/she left property in the facility: There have been no direct releases By sending written notice to the detainee's last known from this facility as all detainees are address: $\Box$ $\boxtimes$ transferred to Broadview in Chicago, Via certified mail; and IL for final disposition. All property

#### REMARKS:

JCDF complies with this NDS. It is recommended that the facility develops a written procedure for the inventory and audit of detainee funds, valuables and personal property.

The notice state that the detainee has 30 days in which to

claim the property, after which it will be considered

The facility disposes of abandoned property in accordance with

ACCEPTABLE

• If a CDF/IGSA facility, written procedure requires the prompt forwarding of abandoned property to ICE.

DEFICIENT

/ 09/17/09 AUDITOR'S SIGNATURE / DATE

abandoned.

written procedures.

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accompanies the detainee.

REPEAT FINDING

#### DETAINEE GRIEVANCE PROCEDURES

POLICY: EVERY FACILITY WILL DEVELOP AND IMPLEMENT STANDARD OPERATING PROCEDURES (SOPS) FOR ADDRESSING DETAINEE GRIEVANCES IN TIMELY FASHION. EACH STEP IN THE PROCESS WILL OCCUR WITHIN THE PRESCRIBED TIME FRAME. AMONG OTHER THINGS, A GRIEVANCE WILL BE PROCESSED, INVESTIGATED, AND DECIDED (SUBJECT TO APPEAL) IN ACCORDANCE WITH THE SOPS; A GRIEVANCE COMMITTEE WILL CONVENE AS PROVIDED IN THE SOPS. STANDARD PROCEDURE WILL INCLUDE PROVIDING THE DETAINEE WITH A WRITTEN RESPONSE TO ANY FORMAL GRIEVANCE, WHICH WILL INCLUDE THE BASIS FOR THE DECISION. THE FACILITY WILL ALSO ESTABLISH STANDARD PROCEDURES FOR HANDLING EMERGENCY GRIEVANCES. ALL GRIEVANCES WILL RECEIVE SUPERVISORY REVIEW. REPRISAL AGAINST THE FILER OF A GRIEVANCE WILL NOT BE TOLERATED.

COMPONENTS	Y	N	NA	REMARKS
<ul> <li>Written procedures provide for the informal resolution of oral grievances (Not mandatory).</li> <li>If yes, the detainee has up to five days within which to make his/her concern known to a member of the staff.</li> </ul>	$\boxtimes$			JCDF policy for Detainee Grievances allows detainees to attempt a verbal resolution.
Detainees have access to the grievance committee (or equivalent in IGSA), using formal procedures.  • Detainees may seek help from other detainees or facility staff when preparing a grievance.  • Illiterate, disabled, or non-English-speaking detainees receive special assistance when necessary.	×			
Every member of the staff knows how to identify emergency grievances, including the procedures for expediting them.	$\boxtimes$			
There are documented or substantiated cases of staff harassing, disciplining, penalizing, or otherwise retaliating against a detainee who lodged a complaint:  • If yes, explain.		⊠		There were no documented or substantiated cases of staff harassing, disciplining, penalizing, or otherwise retaliating against a detainee who lodged a complaint.
Procedures include maintaining a Detainee Grievance Log.  If not, an alternative acceptable record keeping system is maintained.  "Nuisance complaints" are identified in the records.  For quality control purposes, staff document nuisance complaints received but not filed.	⊠			
Staff is required to forward any grievance that includes officer misconduct to a higher official or, in a CDF/IGSA facility, to ICE.	×			Grievances that include officer misconduct are forwarded to ICE by the ICE Liaison Officer.
ACCEPTABLE DEFICIENT	AT-RIS	SK -		REPEAT FINDING

REMARKS:

#### GROUP LEGAL RIGHTS PRESENTATIONS POLICY: FACILITIES HOUSING ICE DETAINEES SHALL PERMIT AUTHORIZE PERSONS TO MAKE PRESENTATIONS TO GROUPS OF DETAINEES FOR THE PURPOSE OF INFORMING THEM OF U.S. IMMIGRATION LAW AND PROCEDURES, CONSISTENT WITH THE SECURITY AND ORDERLY OPERATION OF EACH FACILITY. ICE ENCOURAGES SUCH PRESENTATIONS, WHICH INSTRUCT DETAINEES ABOUT THE IMMIGRATION SYSTEM AND THEIR RIGHTS AND OPTIONS WITHIN IT. CHECK HERE IF NO GROUP PRESENTATIONS WERE CONDUCTED WITHIN THE PAST 12 MONTHS. MARK STANDARD AS ACCEPTABLE OVERALL AND CONTINUE ON WITH NEXT PORTION OF WORKSHEET. COMPONENTS YES No NA REMARKS The Field Office is responsive to requests by attorneys and accredited П $\boxtimes$ representatives for group presentations. Upon receipt of concurrence by the Field Office Director, the facility or authorized ICE Field Office ensures timely and proper notification $\boxtimes$ П $\Box$ to attorneys or accredited representatives. The facility follows policy and procedure when rejecting or requesting modifications to objectionable material provided or presented by the $\boxtimes$ П attorney or accredited representative. Posters announcing presentations appear in common areas at least 48 $\boxtimes$ hours in advance and sign-up sheets are available and accessible. Documentation is submitted and maintained when any detainee is denied permission to attend a presentation and the reason(s) for the $\boxtimes$ $\Box$ П When the number of detainees allowed to attend a presentation is limited, the facility provides a sufficient number of presentations so $\boxtimes$ that all detainees signed up may attend. Detainees in segregation, unable to attend for security reasons, may request separate sessions with presenters. Such requests are $\boxtimes$ П П documented. Interpreters are admitted when necessary to assist attorneys and other $\boxtimes$ legal representatives. Presenters are afforded a minimum of one hour to make the X П П presentation and to conduct a question-and-answer session. Ø Staff permits presenters to distribute ICE-approved materials. Presenters are permitted to meet with small groups of detainees to discuss their cases after the group presentation. ICE or authorized $\bowtie$ detention staff is present but do not monitor conversations with legal providers. Group presenters who have had their privileges suspended are notified in writing by the Field Office Director or designee; and the reasons for suspension are documented. The Headquarters Office for Detention $\boxtimes$ П and Removal, Field Operations and Detention management Division, is notified when a group or individual is suspended from making presentations. The facility plays ICE-approved videotaped presentations on legal There have been no videotape $\bowtie$ rights at regular opportunities, at the request of outside organizations. presentations requested. A copy of the Group Legal Rights Presentation policy, including П $\boxtimes$ attachments, is available to detainees upon request **⊠** ACCEPTABLE DEFICIENT REPEAT FINDING AT-RISK

REMARKS:

## ISSUANCE AND EXCHANGE OF CLOTHING, BEDDING, AND TOWELS

POLICY: ICE REQUIRES THAT ALL FACILITIES HOUSING ICE DETAINEES PROVIDE CLEAN CLOTHING, BEDDING, LINENS AND TOWELS TO EVERY ICE DETAINEE UPON ARRIVAL. FURTHER, FACILITIES SHALL PROVIDE ICE DETAINEES WITH REGULAR EXCHANGES OF CLOTHING, LINENS, AND TOWELS FOR AS LONG AS THEY REMAIN IN DETENTION.

COMPONENTS	YES	No	NA	REMARKS
<ul> <li>The facility has a policy and procedure for the regular issuance and exchange of clothing, bedding, linens, and towels.</li> <li>The supply of these items exceeds the minimum required for the number of detainees.</li> </ul>	⊠			JCDF policy for Clothing and Linen Exchange addresses policy and procedure for issuing and exchanging clothing, bedding, linen and towels.
<ul> <li>All new detainees are issued clean, temperature-appropriate, presentable clothing during in-processing. Detainees receive:</li> <li>One uniform shirt and one pair of uniform pants, or one jumpsuit;</li> <li>One pair of socks;</li> <li>One pair of underwear (Daily change); and</li> <li>One pair of facility-issued footwear.</li> </ul>	⊠			
Additional clothing is available for changing weather conditions, or as seasonally appropriate.				
New detainees are issued clean bedding, linens, and towels. They receive at a minimum:  One mattress; One blanket; Two sheets; One pillowcase; One towel; and Additional blankets are issued based on local weather conditions.  Detainees assigned to special work areas are clothed in accordance	⊠			
with the requirements of the job.				
Detainees are provided clean clothing, linen and towels.  Socks and undergarments - exchanged daily.  Outer garments - twice weekly.  Sheets - weekly.  Towels - weekly.  Pillowcases - weekly.	⊠			Exchanges occur three times per week for outer garments.
Food service detainee volunteer workers are permitted to exchange outer garments daily.	$\boxtimes$			
Volunteer detainee workers are permitted to exchange outer garments more frequently.	$\boxtimes$			
□ ACCEPTABLE □ DEFICIENT □	] AT-Risi	ζ.		REPEAT FINDING

#### **REMARKS:**

Upon admission to the facility, detainees receive adequate quantities of clean clothing, bedding, and linens. Exchanges occur at intervals that exceed the ICE standard.

AUDITOR'S SIGNATURE / DATE

MARRIAGE REC POLICY: ALL DETAINEE MARRIAGE REQUESTS WILL RECEIVE CASE-BY-C	5 0	DERATIO	N FROM I	CE MANAGEMENT
COMPONENTS	YES	No	NA	REMARKS
The Field Office considers detainee marriage requests on a case-by-case basis.				Based on interviews with the facility ICE Coordinator and ICE staff, all marriage requests are referred to ICE for review and disposition.
The Field Office Director reviews every marriage request rejected by a Warden/OIC or IGSA. Rejections are documented.			⊠	All decisions forwarded by the ICE Field Office are acted on accordingly. There are no rejections at the facility level.
It is standard practice to require a written request for permission to marry.	$\boxtimes$			
The written request includes a signed statement or comparable documentation from the intended spouse, confirming marital intent.	$\boxtimes$			
The Warden/OIC provides a written copy of his/her decision to the detainee and his/her legal representative.			⊠	The Sheriff has taken himself out of the decision making process and defers all decisions to ICE.
When permission is denied, the Warden/OIC states the basis for his/her decision.			⊠	
The Warden/OIC provides the detainee with a place and time to make wedding arrangements.	×			The Warden/OIC provides the detainee with a place to time to make wedding arrangements if the request is approved by ICE.
ACCEPTABLE DEFICIENT	AT-RISE			REPEAT FINDING

## REMARKS:

There have been no detainee marriage requests to date.

NON-MEDICAL EMERGENCY ESCORTED TRIPS POLICY: THE IMMIGRATION AND CUSTOMS ENFORCEMENT (ICE) MAY PROVIDE DETAINES WITH STAFF-ESCORTED TRIPS INTO THE COMMUNITY FOR THE PURPOSE OF VISITING CRITICALLY ILL MEMBERS OF THE DETAINEE'S IMMEDIATE FAMILY, OR FOR ATTENDING FUNERALS. STANDARD N/A: CHECK THIS BOX IF ALL ICE NON-MEDICAL EMERGENCY ESCORTED TRIPS ARE HANDLED ONLY BY THE ICE FIELD OFFICE OR SUB-OFFICE IN CONTROL OF THE DETAINEE CASE. COMPONENTS YES No NA REMARKS The Field Office Director considers and approves, on a case-by-case basis, trips to an immediate family member's: XFuneral; or Deathbed The facility recognizes mother, father, brother, sister, spouse, child,  $\boxtimes$ П П step-parent, and foster parent as "immediate family". The IGSA facility notifies ICE of all detainee requests for non-medical  $\boxtimes$ П The detainee's Deportation Officer reviews the file before forwarding a detainee's request, with recommendation, to the approving official.  $\boxtimes$ П  $\Box$ Each recommendation addresses the individual's suitability for travel; e.g., the kind of supervision required. Each escort includes at least two officers. X Escorting officers report unexpected situations to the originating facility as a matter of procedure, and the ranking supervisor on duty  $\boxtimes$ has the authority to issue instructions for completion of the trip. Escorting officers have the discretion to increase or decrease minimum restraints in accordance with written procedures and classification  $\boxtimes$  $\Box$ П level of the detainee. Escort officers are precluded from accepting gifts/gratuities from a  $\boxtimes$ detainee, or detainee's relative or friend for any reason. Escort officers ensure that detainees: Conduct themselves in a manner that does not bring discredit to the ICE: Do not violate federal, state, or local laws; Do not purchase, possess, use, consume, or administer narcotics,  $\boxtimes$  $\Box$ other drugs, or intoxicants; Make no unauthorized phone calls; and Know they are subject to search, urinalysis, breathalyzer, or comparable test upon return. Standard procedure requires the immediate return to the facility of any  $\boxtimes$ detainee who violates trip rules.

#### **REMARKS:**

/ 09/17/09 AUDITOR'S SIGNATURE / DATE

**□** ACCEPTABLE

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REPEAT FINDING

#### RECREATION POLICY: IT IS ICE POLICY TO PROVIDE ACCESS TO RECREATIONAL PROGRAMS AND ACTIVITIES TO ALL ICE DETAINEES, TO THE EXTENT POSSIBLE, UNDER CONDITIONS OF SECURITY AND SUPERVISION THAT PROTECT THEIR SAFETY AND WELFARE. COMPONENTS YES No NA REMARKS The facility has a recreation program and facility. $\boxtimes$ A recreational specialist (for facilities with more than 350 detainees) This component is not П $\boxtimes$ applicable to an IGSA. tailors the program activities and offerings to the detainee population. Regular maintenance keeps recreational facilities and equipment in good $\boxtimes$ condition. The recreational specialist or trained equivalent supervises detainee JCDF does not utilize detainee П $\boxtimes$ recreation workers. recreation workers. JCDF has no recreation The recreational specialist or trainee equivalent oversees recreation П П 図 specialist and this is only programs for special housing units (SHU) and special-needs detainees. applicable to an SPC/CDF. Dayrooms offer sedentary activities, e.g., board games, cards, television. 図 JCDF offers no outside Outside activities are restricted to limited-contact sports. $\boxtimes$ recreation for detainees. Ø Each detainee has the opportunity to participate in daily recreation. Detainees have access to recreation activities outside the housing units $\boxtimes$ $\Box$ $\Box$ for at least one hour daily, 5 days a week. Staff checks all items for damage and condition when equipment is $\boxtimes$ П П JCDF has no current policy Staff conducts searches of recreation areas before and after use. requiring search of the recreation area before and after $\boxtimes$ П detainee use. A draft policy was developed during the course of this inspection. All recreation areas under constant staff supervision. Supervising staff is equipped with radios. JCDF offers no outside The facility provides detainees in the SHU at least one hour of outdoor recreation. Detainees in SHU recreation time daily, five times per week. $\boxtimes$ are afforded indoor recreation five times weekly. Detainees in disciplinary/administrative segregation receive a written X П explanation when a panel revokes his/her recreation privileges. Special programs or religious activities are available to detainees. $\boxtimes$ Volunteers are required to sign a waiver of liability before entering a X secure portion of the facility where detainees are present. Visitors, relatives or friends are not allowed to serve as volunteers. ☐ If outdoor recreation is offered, check this box. No further information is required when outdoor recreation is offered. If the facility has no outside recreation, are detainees considered for transfer after six months? $\boxtimes$ $\Box$ П If yes, written procedures ensure timely review of all eligible detainees. Case officers make written transfer recommendations about every six-X $\Box$ П month detainee to the OIC. The OIC documents all detainee-transfer decisions, whether yes or no. X JCDF maintains no A-Files but The detainee's written decision for or against an offered transfer $\boxtimes$ does maintain documentation. documented in his/her A-file. Staff notifies the detainee's legal representative of his/her decision to $\Box$ M accept/decline a transfer. If no recreation is available, the ICE Districts routinely review transfer $\boxtimes$ eligibility for all detainees after 60 days.

RECREATION								
POLICY: IT IS ICE POLICY TO PROVIDE ACCESS TO RECREATIONAL PROGRAMS AND ACTIVITIES TO ALL ICE DETAINEES, TO THE EXTENT POSSIBLE, UNDER CONDITIONS OF SECURITY AND SUPERVISION THAT PROTECT THEIR SAFETY AND WELFARE.								
COMPONENTS	YES	No	NA	REMARKS				
The A-file of every detainee who is held more than 60 days without access to recreation contains either a transfer-waiver signed by the detainee, or the OIC's written determination of the detainee's ineligibility for transfer.	⊠							
The detainee's legal representative is notified of the detainee's/OIC's decision.	$\boxtimes$							
✓ ACCEPTABLE ☐ DEFICIENT ☐ AT-RISK ☐ REPEAT FINDING								

#### REMARKS:

JCDF offers no outside recreation but delivers indoor recreation. Searches of the recreation area before and after detainee use were not being conducted/documented; however, JCDF staff developed an inspection form and indicated practice would be implemented.

RELIGIOUS PRA	CTICES			
POLICY: FACILITIES WILL PROVIDE ICE DETAINEES OF ALL FAITHS WITH IN THE PRACTICES OF THEIR FAITH, LIMITED ONLY BY THE CONSTRAINT FACILITY AND BUDGETARY CONSIDERATIONS.				
COMPONENTS	YES	No	NA	REMARKS
Detainees are allowed to engage in religious services.				
Space is available for detainees to conduct religious services.	$\boxtimes$			
The facility allows detainees to observe the major "holy days" of their religious faith.  • List any exceptions.	$\boxtimes$			
The facility accommodates recognized holy-day observances by:  • Providing special meals, consistent with dietary restrictions;  • Honoring fasting requirements;  • Facilitating religious services; and  • Allowing activity restrictions.	×			
Each detainee is allowed religious items in his/her immediate possession.	$\boxtimes$			
Volunteer's credentials are checked and verified before allowing participation in detainee programs.	$\boxtimes$			
Members of faiths not represented by clergy may conduct their own services within security allowances.	×			
Detainees in the Special Management Unit are allowed to participate in religious practices unless otherwise documented for the safety and security of the facility.	$\boxtimes$			

☐ AT-RISK

■ DEFICIENT

REMARKS:

/ 09/17/09 AUDITOR'S SIGNATURE / DATE

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☐ REPEAT FINDING

DETAINEE TELEPHONE ACCESS						
POLICY: ALL FACILITIES HOUSING ICE DETAINEES WILL PERMIT DETAIN	EES' REASO	ONABLE	AND EQU	ITABLE ACCESS TO TELEPHONES.		
COMPONENTS	YES	No	NA	REMARKS		
Detainees are allowed access to telephones during established facility waking hours.	⊠					
Upon admittance, detainees are made aware of the facility's telephone access policy.	⋈					
Access rules are posted in housing units.	$\boxtimes$					
The facility makes a reasonable effort to provide key information to detainees in languages spoken by any significant portion of the facility's population.	×					
Telephones are provided at a minimum ratio of one telephone per 25 detainees in the facility population.	$\boxtimes$					
Telephones are inspected regularly by facility staff to ensure that they are in good working order.	$\boxtimes$					
The facility administration promptly reports out-of-order telephones to the facility's telephone service provider.	$\boxtimes$			Records provided by the facility ICE Coordinator support compliance.		
The facility administration monitors repair progress and takes appropriate measures to ensure that required repairs are begun and completed timely.						
Detainees are afforded a reasonable degree of privacy for legal phone calls.	$\boxtimes$			An incoming phone line and private area are also provided on a request basis.		
A procedure exists to assist a detainee who is having trouble placing a confidential call.	$\boxtimes$					
The facility provides the detainees with the ability to make non-collect (special access) calls.	$\boxtimes$					
Special Access calls are at no charge to the detainees.	$\boxtimes$					
The OIG phone number for reporting abuse is programmed into the detainee phone system and the phone number was checked by the inspector during the review.						
In facilities unable to fully meet this requirement initially because of limitations of its telephone service, ICE makes alternate arrangements to provide required access within 24 hours of a request by a detainee.			$\boxtimes$	The facility was able to comply with this requirement.		
No restrictions are placed on detainees attempting to contact attorneys and legal service providers who are on the approved "Free Legal Services List".	$\boxtimes$					
Special arrangements are made to allow detainees to speak by telephone with an immediate family member detained in another Facility.	$\boxtimes$					
Any telephone restrictions are documented.	$\boxtimes$					
The facility has a system for taking and delivering emergency detainee telephone messages.	$\boxtimes$					
Emergency phone call messages are immediately given to detainees.	$\boxtimes$					
Detainees are allowed to return emergency phone calls as soon as possible.	$\boxtimes$					
Detainees in disciplinary segregation are allowed phone calls relating to the detainee's immigration case or other legal matters, including consultation calls.	×					
Detainees in disciplinary segregation are allowed phone calls to consular/embassy officials.	$\boxtimes$					
Detainees in disciplinary segregation are allowed phone calls for family emergencies.	$\boxtimes$			A decision is based on security considerations.		

#### DETAINEE TELEPHONE ACCESS POLICY: ALL FACILITIES HOUSING ICE DETAINEES WILL PERMIT DETAINEES' REASONABLE AND EQUITABLE ACCESS TO TELEPHONES. REMARKS COMPONENTS YES NO NA Detainees in administrative detention and protective custody are $\boxtimes$ afforded the same telephone privileges as those in general population. When detainee phone calls are monitored, notification is posted by detainee telephones that phone calls made by the detainees may be $\boxtimes$ monitored. Special Access calls are not monitored. ☐ DEFICIENT **⊠** ACCEPTABLE ☐ AT-RISK REPEAT FINDING

REMARKS:

#### VISITATION POLICY: ICE SHALL PERMIT DETAINEES TO VISIT WITH FAMILY, FRIENDS, LEGAL REPRESENTATIVES, SPECIAL INTEREST GROUPS, AND THE NEWS MEDIA. COMPONENTS YES No NA REMARKS JCDF Policy and Procedure addresses There is a written visitation schedule and hours for general X П П visitation. The detainee handbook also visitation. discusses visiting procedures. The visitation hours tailored to the detainee population and the X П demand for visitation. The visitation schedule and rules are available to the public. $\boxtimes$ $\Box$ The hours for all categories of visitation are posted in the 冈 visitation waiting area. A written copy of the rules regulating visitation and the hours $\boxtimes$ П of visitation is available to visitors. A general visitation log is maintained. X П П The detainees are permitted to retain personal property items $\boxtimes$ Contact (general) visitation is not allowed. specified in the standard. A visitor dress code is available to the public. $\boxtimes$ Visitors are searched and identified according to standard $\boxtimes$ П requirements. The requirement on visitation by minors is complied with. X At facilities where there is no provision for visits by minors, ICE arranges for visits by children and stepchildren, on $\Box$ $\boxtimes$ Minors are allowed to visit. request, within the first 30 days. After that time, on request, ICE considers a transfer, when possible, to a facility that will allow minor visitation. At a $\boxtimes$ Minors are allowed to visit. minimum, monthly visits are allowed. Detainees in special housing are afforded visitation. $\boxtimes$ Legal visitation is available seven (7) days a week, including X $\Box$ П holidays. On regular business days legal visitation hours are provide for a minimum of eight (8) hours per day, and a minimum of four $\boxtimes$ $\Box$ hours per day on weekends and holidays. On regular business days, detainees are given the option of continuing a meeting with a legal representative through a $\boxtimes$ scheduled meal. Private consultation rooms are available for attorney meetings. X П П There is a mechanism for the detainee and his/her representative to exchange documents. There are written procedures governing detainee searches. X When strip searches are required after every contact visit with a A strip search is not automatic and legal representative, the facility provides an option for non- $\Box$ $\boxtimes$ procedures for conducting them are in contact visits with legal representatives. compliance with ICE guidelines. Prior to each visit, legal service providers and assistants are $\boxtimes$ $\Box$ identified per the standard. The current list of pro bono legal organizations is posted in the $\boxtimes$ detainee housing areas and other appropriate areas. The decision to permit or deny a tour is not delegated below $\boxtimes$ the level of Field Office Director. Provisions for NGO visitation, as stated in the Detention $\times$ Standards, are complied with. $\times$ Law enforcement officials who request to visit with a detainee

VISITATION							
POLICY: ICE SHALL PERMIT DETAINEES TO VISIT WITH FAMILY, THE NEWS MEDIA.	FRIENDS	s, LEGA	L REPRE	SENTATIVES, SPECIAL INTEREST GROUPS, AND			
are referred to the ICE Field Office for approval.							
Former detainees or aliens in proceedings, requesting to visit with a detainee, are referred to the OIC or ICE Field Office.	$\boxtimes$						
Procedures are in place, consistent with the detention standard, for examinations by independent medical service providers and experts.	$\boxtimes$						
✓ ACCEPTABLE ☐ DEFICIENT		AT-Ri	SK	REPEAT FINDING			

REMARKS:

VOLUNTARY WORK PROGRAM								
POLICY: IN EVERY FACILITY OFFERING A VOLUNTARY WORK PROGRAM, ICE DETAINEES WILL HAVE THE OPPORTUNITY TO WORK AND EARN MONEY BY PARTICIPATING. WHILE NOT LEGALLY REQUIRED, ICE AFFORDS DETAINEE WORKERS BASIC OCCUPATIONAL SAFETY AND HEALTH ADMINISTRATION (OSHA) PROTECTIONS.								
☐ CHECK HERE IF ICE DETAINEES ARE NOT AUTHORIZED TO WORK AT THE IGSA FACILITY. MARK NA ON FORM G-324A, PAGE 3 AND MOVE TO NEXT SECTION.								
COMPONENTS	YES	No	NA	REMARKS				
Does the facility have a voluntary work program?  • Do ICE detainees participate?	$\boxtimes$							
Detainee housekeeping meets neatness and cleanliness standards.		$\boxtimes$		Living areas were not clean, there was graffiti in some of the cells and within the unit, some air vents were clogged with toilet paper and shower areas had soap scum buildup.				
Detainees have the opportunity to participate in special details, however, are never allowed to work outside the secure perimeter.	$\boxtimes$							
Written procedures govern selection of detainees for the Voluntary Work Program.	$\boxtimes$							
Where possible, physically and mentally challenged detainees participate in the program.	$\boxtimes$							
The facility complies with work-hour requirements for detainees, not exceeding:  • Eight hours a day and Forty hours a week.	$\boxtimes$							
Detainee volunteers generally work according to fixed schedule.								
If a detainee is removed from a work detail, staff places the written justification for the action in the detainee's detention file.	$\boxtimes$							
Staff, in accordance with written procedure, ensures that detainee volunteers understand their responsibilities as workers before they join the work program.	$\boxtimes$							
The voluntary work program meets:  OSHA, NFPA, ACA standards	$\boxtimes$							
Medical staff screen and formally certify detainee food service volunteers.  Before the assignment begins; and As a matter of written procedure	×							
Detainees receive safety equipment/ training sufficient for the assignment.	$\boxtimes$							
Proper procedure is followed when an ICE detainee is injured on the job.	$\boxtimes$							
ACCEPTABLE DEFICIENT AT-RISK REPEAT FINDING								

REMARKS:

# SECTION II HEALTH SERVICES STANDARDS

#### HUNGER STRIKES

**POLICY:** ALL FACILITIES WILL FOLLOW STANDARD GUIDELINES FOR THE MEDICAL AND ADMINISTRATIVE MANAGEMENT OF ICE DETAINEES ENGAGING IN HUNGER STRIKES. BY MONITORING OF THE HEALTH AND WELFARE OF THE INDIVIDUAL DETAINEES, FACILITIES WILL STRIVE TO SUSTAIN THEIR LIVES.

COMPONENTS	YES	No	NA	REMARKS
When a detainee has refused food for 72 hours, it is standard practice for staff to refer him/her to the medical department.	⊠			JCDF has a current policy on Hunger Strike. This policy is specific about notifying the medical staff when a detainee has refused food for 72 hours.
CDFs and IGSAs immediately report a hunger strike to the ICE.	×			There is a facility "ICE Coordinator "at this facility who works closely with medical and ICE.
The facility has established procedures to ensure staff respond immediately to a hunger strike.	$\boxtimes$			The medical policy has procedures for the medical staff to follow when a hunger strike has been declared.
Policy and procedure require that staff isolate a hunger-striking detainee from other detainees.  • If yes, in an observation room?				Policy states a detainee will be removed from population and put in to an observation cell.
Medical personnel are authorized to place a detainee in the Special Management Unit or a locked hospital room.	$\boxtimes$			
Medical staff records the weight and vital signs of a hunger-striking detainee at least once every 24 hours.				The policy on Hunger Strike requires the weight and vital signs are taken every 24 hours.
The OIC of the facility obtains a hunger striker's consent before medical treatment.				
A signed Refusal of Treatment form is required of every detainee who rejects medical evaluation or treatment.	⊠			
During a hunger strike, staff document and provide the hunger- striking detainee three meals a day.	⊠			
Staff maintains the hunger striker's supply of drinking water/other beverages.	⊠			
During a hunger strike, staff removes all food items from the hunger striker's living area.	$\boxtimes$			
Staff is directed to record the hunger striker's fluid intake and food consumption; Does staff always use Hunger Strike Monitoring Form I-839 or similar IGSA form.	$\boxtimes$			
The medical staff has written procedures for treating hunger strikers.	$\boxtimes$			
Staff documents all treatment attempts, including attempts to persuade hunger striker of medical risks.	⊠			
Staff has received training in identification of hunger strikes. Medical staff receives early training in hunger-strike evaluation and treatment. Staff remains current in evaluation and treatment techniques.		⊠		Training had not been conducted in the last year.
ACCEPTABLE □ DEFICIENT □	AT-R	ISK		REPEAT FINDING

#### REMARKS:

Staff training on Hunger Strikes had not been done in the last year; however, this was started on 9-16-09.

UDITOR S IGNATURE / DATE

#### ACCESS TO MEDICAL CARE POLICY: EVERY FACILITY WILL ESTABLISH AND MAINTAIN AN ACCREDITED/ACCREDITATION-WORTHY HEALTH PROGRAM FOR THE GENERAL WELL-BEING OF ICE DETAINEES. COMPONENTS YES No REMARKS Facilities operate a health care facility in compliance with Staff licensure is current with the state state and local laws and guidelines. of Illinois. This facility is compliant $\boxtimes$ $\Box$ with state and local laws and guidelines. The facility's in-processing procedures for arriving detainees A medical screening is conducted on all $\boxtimes$ include medical screening. arriving detainees in the booking area. All detainees have access to and receive medical care. The handbook given to arriving $\boxtimes$ П detainees provides directions on how to access and receive medical care. The facility has access to a PHS/DIHS Managed Health Care $\boxtimes$ П Coordinator. The medical staff is large enough to provide, examine, and There is a manager (LPN), 3 C.N.A's, a treat the facility's detainee population. Physician's Assistant and a Physician. $\boxtimes$ $\Box$ The hours of operation are 6AM to 1100PM. The facility has sufficient space and equipment to afford The room that is utilized for detainees detainee privacy when receiving health care. $\boxtimes$ $\Box$ П is in the manager's office, which provides privacy. The medical facility has its own restricted-access area. The The medical unit is behind locked restricted access area is located within the confines of the $\boxtimes$ $\Box$ doors. secure perimeter. The medical facility entrance includes a holding/waiting $\Box$ 図 П room. The medical facility's holding/waiting room is under the Correctional staff escort and provide $\boxtimes$ direct supervision of custodial staff. supervision in the medical unit with the detainee. Detainees in the holding/waiting room have access to a There is no holding area at this facility. drinking fountain. $\boxtimes$ П A detainee can request water from the treatment room. Medical records are kept apart from other files. They are: Secured in a locked area within the medical unit; With physical access restricted to authorized medical $\boxtimes$ $\Box$ Procedurally, no copies made and placed in detainee files. Pharmaceuticals are stored in a secure area. X Medical screening includes a Tuberculosis (TB) test. Every arriving detainee receives a TB test during the admission process; Based on a review of 20 random files, Detainee's TB-screening does not occur more than $\boxtimes$ $\Box$ all arriving ICE detainees receive a TB one business day after his/her arrival at the facility; test upon arrival to this facility. Detainees not screened are housed separate from the general population. All detainees receive a mental-health screening upon arrival. It is conducted: All arriving detainees are screened By a health care provider or specially trained officer; $\boxtimes$ upon arrival as supported by a review and of 20 random detainee charts. Before a detainee's assignment to a housing unit. The facility health care provider promptly reviews all I-794s All screening forms are reviewed by (or equivalent) to identify detainees needing medical П $\boxtimes$ $\Box$ medical to identify needs that the attention. detainee may have.

# BEST COPY AVAILABLE ACCESS TO MEDICAL CARE

ACCESS TO MEDICAL CARE								
POLICY: EVERY FACILITY WILL ESTABLISH AND MAINTAIN AN THE GENERAL WELL-BEING OF ICE DETAINEES.	ACCRE	DITED/A	CCRED	ITATION-WORTHY HEALTH PROGRAM FOR				
The health care provider physically examines/assesses arriving detainees within 14 days of admission/arrival at the facility.	$\boxtimes$			All detainees receive a physical assessment within 14 days as supported by a review of 20 detainee charts.				
Detainees in the Special Management Unit have access to health care services.	$\boxtimes$			Detainees in SMU have daily access to health care services.				
Staff provides detainees with health services (sick call) request slips daily, upon request.  • Request slips are available in languages other than English, including every language spoken by a sizeable number of the facility's detainee population.  • Service-request slips are delivered in a timely fashion to the health care provider.	⊠			Sick call slips are available to all detainees and are available in both English and Spanish.				
The facility has a written plan for the delivery of 24-hour emergency health care when no medical personnel are on duty at the facility, or when immediate outside medical attention is required.	$\boxtimes$			The JCDF Policy and Procedures Manual addresses all emergency procedures which include the need for immediate medical care.				
The plan includes an on-call provider.	$\boxtimes$			The manager of the medical unit and the physician are on call 24 hours a day, 7 days a week. There are policies in place for the correctional staff to utilize when medical staff are not in.				
The plan includes a list of telephone numbers for local ambulance and hospital services.	$\boxtimes$			Telephone lists are available for both the medical and the correctional staff.				
The plan includes procedures for facility staff to utilize this emergency health care consistent with security and safety.	$\boxtimes$			Medical and correctional staff work together to provide emergency care while maintaining safety and security.				
Detention staff is trained to respond to health-related emergencies within a 4-minute response time.	$\boxtimes$							
Where staff is used to distribute medication, a health care provider properly trains these officers.	$\boxtimes$			Medication is given by the medical staff between 6AM to 1100PM. If there is a need for medication issuance when there is no medical coverage, there are trained correctional staff that administer medication.				
The medical unit keeps written records of medication that is distributed.	$\boxtimes$			Medication that is administered is recorded on the Medication Administration Record (MAR).				
The Form I-819 (or IGSA equivalent) is used to notify the Warden/Facility of a detainee that has special medical needs.	$\boxtimes$			Detention and medical staff communicate detainee special needs.				
A signed and dated consent form is obtained from a detainee before medical treatment is administered.	$\boxtimes$			Consent for treatment is signed during the intake screening process.				
Detainees use the I-813 (or IGSA equivalent) to authorize the release of confidential medical records to outside sources.	$\boxtimes$			The detainee signs a release for confidential information to be sent to outside agencies.				
The facility health care provider is given advance notice prior to the release, transfer, or removal of a detainee.	$\boxtimes$							
Detainee's medical records or a copy thereof, are available and transferred with the detainee.	$\boxtimes$			Medical staff prepare a Medical Transfer Summary which includes a summary of the physical exam(s) with lab results, x-ray results, medical problems and conditions, current medications and any outstanding scheduled appointments prior to any detainee's transfer to another correctional facility				

	ACCESS TO MED	ICAL CARE	
POLICY: EVERY FACILITY WILL EST THE GENERAL WELL-BEING OF ICE DI		CCREDITED/ACCRI	EDITATION-WORTHY HEALTH PROGRAM FOR
Medical records are placed in a scontainer labeled with the detainee's marked "MEDICAL CONFIDENTI.	name and A-number and		Medical records are placed in a sealed envelope when a detainee is transferred. The name and A number is on the outside of the envelope,
ACCEPTABLE	DEFICIENT	AT-RISK	REPEAT FINDING

#### **REMARKS:**

This is a small medical unit at JCDF. The manager of the department is an LPN who works under the direction of the Medical Director and Physicians Assistant. The medical unit was found to be clean, orderly and compliant with ICE standards. TB tests were done on ICE detainees within 24 hours. All health assessments were completed within 14 days.

AUDITOR S IGNATURE / DATE

#### SUICIDE PREVENTION AND INTERVENTION

POLICY: ALL DETENTION STAFF WORKING WITH ICE DETAINEES WILL BE TRAINED TO RECOGNIZE SUICIDE-RISK INDICATORS. STAFF WILL HANDLE POTENTIALLY SUICIDAL INDIVIDUALS WITH SENSITIVITY, SUPERVISION, AND REFERRALS. A CLINICALLY SUICIDAL DETAINEE WILL RECEIVE PREVENTIVE SUPERVISION AND TREATMENT.

COMPONENTS	YES	No	NA	REMARKS
Every new staff member receives suicide-prevention training. Suicide-prevention training occurs during the employee orientation program.	⊠			Both correctional and medical personnel receive training on suicide prevention and intervention during their orientation.
Training prepares staff to:  Recognize potentially suicidal behavior; Refer potentially suicidal detainees, following facility procedures; and Understand and apply suicide-prevention techniques.	⊠			
A health-care provider or specially trained officer screens all detainees for suicide potential as part of the admission process.  • Screening does not occur later than one working day after the detainee's arrival.	⊠			Medical screenings are conducted on every detainee brought into the facility during booking.
Written procedures cover when and how to refer at-risk detainees to medical staff and procedures are followed.	×			The JCDF Medical Manual defines when and how to refer at-risk detainees to the medical staff. The JCDF policy and procedure manual also gives direction to the detention staff.
The facility has a designated isolation room for evaluation and treatment.	×			A room in booking has been designated for evaluation and treatment for suicidal detainees.
The designated isolation room does not contain any structures or smaller items that could be used in a suicide attempt.	$\boxtimes$			The room designated for suicidal detainees is clear of any structure or smaller items that could be used in a suicide attempt.
Medical staff has approved the room for this purpose.	$\boxtimes$			The designated room has been approved by the medical staff.
Staff observes and documents the status of a suicide-watch detainee at least once every 15 minutes.	×			Both medical and detention staff document the status of a suicidal detainee at least once every 15 minutes.
ACCEPTABLE DEFICIENT	AT-RI	sk		REPEAT FINDING

#### REMARKS:

The policies and procedures for suicide prevention and intervention are compliant with ICE standards. Training is conducted annually for both the detention and medical staff.

There have been no suicides at this facility in the last year.

AUDITOR S IGNATURE / DATE

#### TERMINAL ILLNESS, ADVANCED DIRECTIVES, AND DEATH

POLICY ALL FACILITIES HOUSING ICE DETAINEES SHALL HAVE POLICIES AND PROCEDURES ADDRESSING THE ISSUES OF TERMINAL ILLNESS OR INJURY, MEDICAL ADVANCED DIRECTIVES, AND DETAINEE DEATH, TO INCLUDE THE PROCEDURES TO ENSURE PROPER NOTIFICATION IS PROVIDED TO ICE OFFICIALS, FAMILY MEMBERS AND OTHER INTERESTED PARTIES IN THE EVENT OF A DETAINEE BECOMING TERMINALLY ILL OR INJURED OR DEATH OF A DETAINEE OCCURS. IN ADDITION, THE POLICY WILL COVER PROCEDURES TO BE TAKEN IF THE DEATH OF A DETAINEE OCCURS WHILE IN TRANSIT.

CHECK THIS BOX IF THE FACILITY DOES NOT ACCEPT ICE DETAINEES WHO ARE SEVERELY OR TERMINALLY ILL. INDICATE NA
IN THE APPROPRIATE BOX FOR THIS PORTION OF THE WORKSHEET. ALWAYS COMPLETE ALL REFERENCES TO DETAINEE DEATH
AND RELATED NOTIFICATIONS.

AND RELATED NOTIFICATIONS.				
COMPONENTS	YES	No	NA	REMARKS
Detainees who are chronically or terminally ill are transferred to an appropriate offsite medical facility.	⊠			This facility does not have the personnel or equipment to care for a terminally ill detainee.
The facility or appropriate ICE office promptly notifies the next of kin of the detainee's medical condition, to include:  • The detainee's location; and • The limitations placed on visiting.	⊠			Policy for Death of a Detainee requires that the sheriff or designee shall notify the next of kin as soon as practical.
There are guidelines addressing the State Advanced Directive Form for Implementing Living Wills and Advanced Directives.  • The guidelines include instructions for detainees who wish to have a living will other than the generic form the DIHS provides or who wishes to appoint another to make advance decisions for him or her.	⊠			There is a comprehensive policy that addresses the State's Advanced Directive Form, Living Wills and Advanced Directives, which is available to detainees.
The guidelines provide the detainee the opportunity to have a private attorney prepare the documents.	⊠			The policy includes the right to an attorney at the detainees' expense.
There is a policy addressing "Do Not Resuscitate Orders"	⊠			The Do Not Resuscitate policy is included in the policy on Terminal illness.
Detainees with a "Do Not Resuscitate" order in the medical record receive maximal therapeutic efforts short of resuscitation?	⊠			Detainees with a Do Not Resuscitate order receive maximal therapeutic care.
The facility notifies the DIHS Medical Director and Headquarters' Legal Counsel of the name and basic circumstances of any detainee with a "Do Not Resuscitate" order in the medical record. In the case of IGSAs, this notification is made through the local ICE representative.				The ICE Coordinator at this facility is responsible for notifying ICE when a detainee requests a Do Not Resuscitate order.
The facility has written procedures to address the issues of organ donation by detainees.		$\boxtimes$		Organ donation procedures are not available at this facility.
The facility has written procedures to notify ICE officials, deceased family members and consulates, when a detainee dies while in Service.	☒			
The facility has a policy and procedure to address the death of a detainee while in transport.	☒			
At all ICE locations the detainee's remains disposed of in accordance with the provisions detailed in this standard.	⊠			The detainee's remains would be turned over to the custody of ICE.
In the event that neither family nor consulate claims the remains, the Field Office schedules an indigent's burial, consistent with local procedures.  • If the detainee's is a U.S. military veteran, is the Department of Veterans Affairs notified?			$\boxtimes$	ICE would handle burial.
An original or certified copy of a detainee's death certificate is placed in the subject's a-file.				A death certificate is sent with the subject's file.

#### TERMINAL ILLNESS, ADVANCED DIRECTIVES, AND DEATH

POLICY ALL FACILITIES HOUSING ICE DETAINEES SHALL HAVE POLICIES AND PROCEDURES ADDRESSING THE ISSUES OF TERMINAL ILLNESS OR INJURY, MEDICAL ADVANCED DIRECTIVES, AND DETAINEE DEATH, TO INCLUDE THE PROCEDURES TO ENSURE PROPER NOTIFICATION IS PROVIDED TO ICE OFFICIALS, FAMILY MEMBERS AND OTHER INTERESTED PARTIES IN THE EVENT OF A DETAINEE BECOMING TERMINALLY ILL OR INJURED OR DEATH OF A DETAINEE OCCURS. IN ADDITION, THE POLICY WILL COVER PROCEDURES TO BE TAKEN IF THE DEATH OF A DETAINEE OCCURS WHILE IN TRANSIT.

CHECK THIS BOX IF THE FACILITY DOES NOT ACCEPT ICE DETAINEES WHO ARE SEVERELY OR TERMINALLY ILL. INDICATE NA
IN THE APPROPRIATE BOX FOR THIS PORTION OF THE WORKSHEET. ALWAYS COMPLETE ALL REFERENCES TO DETAINEE DEATH
AND RELATED NOTIFICATIONS.

COMPONENTS	YES	No	NA	REMARKS
The facility follows established policy and procedures describing when to contact the local coroner regarding such issues as:  • Performance of an autopsy;  • Who will perform the autopsy;  • Obtaining state approved death certificates; and  • Local transportation of the body.	×			The facility follows state and local laws and statutes regarding the disposition of a deceased detainee.
ICE staff follows established procedures to properly close the case of a deceased detainee.			⋈	This would be at the discretion of the field office.
ACCEPTABLE DEFICIENT AT-RIS	к		REI	PEAT FINDING

#### REMARKS:

The facility should develop policy and procedures for death of a detainee during emergency transport. There have been no deaths of any detainees at this facility in the last year.

UDITOR S IGNATURE / DATE

## SECURITY AND CONTROL STANDARDS

CONTRABAND							
POLICY: ALL DETENTION FACILITIES WILL ENSURE THE PROPER HANDLING AND DISPOSAL OF ALL CONTRABAND. DOCUMENTATION OF CONTRABAND DESTRUCTION IS REQUIRED.							
COMPONENTS	YES	No	NA	REMARKS			
The facility follows a written procedure for handling illegal contraband. Staff inventory, hold, and report it when necessary to the proper authority for action/possible seizure.	⊠						
Contraband that is government property is retained as evidence for potential disciplinary action or criminal prosecution.	$\boxtimes$						
Staff returns property not needed as evidence to the proper authority. Written procedures cover the return of such property.	⊠						
Altered property is destroyed following documentation and using established procedures.	×						
Before confiscating religious items, the OIC or designated investigator contacts a religious authority.	$\boxtimes$						
Staff follows written procedures when destroying hard contraband that is illegal.		$\boxtimes$		JCDF has no written procedure for destroying illegal, hard contraband.			
Hard contraband that is illegal (under criminal statutes) may be retained and used for official use, e.g. training purposes.  If yes, under specific circumstances and using specified written procedures. Hard contraband is secured when not in use.	×						
ACCEPTABLE □ DEFICIENT □	AT-Risk			REPEAT FINDING			

**REMARKS:** 

#### DETENTION FILES

POLICY: EVERY FACILITY WILL CREATE A DETENTION FILE FOR EVERY ICE DETAINEE BOOKED INTO THE FACILITY, EXCLUDING ONLY DETAINEES SCHEDULED TO DEPART WITHIN 24 HOURS. THE DETENTION FILE WILL CONTAIN COPIES AND, IN SOME CASES, THE ORIGINAL OF SPECIFIED DOCUMENTS CONCERNING THE DETAINEE'S STAY IN THE FACILITY: CLASSIFICATION SHEET, MEDICAL QUESTIONNAIRE, PROPERTY INVENTORY SHEET, DISCIPLINARY DOCUMENTS, ETC.

COMPONENTS	YES	No	NA	REMARKS
A detention file is created for every new arrival whose stay will exceed 24 hours.	$\boxtimes$			
The detainee detention file contains either originals or copies of documentation and forms generated during the admissions process.	$\boxtimes$			
The detainee's detention file also contains documents generated during the detainee's custody.  • Special requests  • Any G-589s and/or I-77s closed-out during the detainee's stay  • Disciplinary forms/Segregation forms  • Grievances, complaints, and the disposition(s) of same	$\boxtimes$			
The detention files are located and maintained in a secure area. If not, the cabinets are lockable and distribution of the keys is limited to supervisors.	⊠			
The detention file remains active during the detainee's stay. When the detainee is released from the facility, staff adds copies of completed release documents, the original closed-out receipts for property and valuables, the original I-385 or equivalent, and other documentation.	×			
The officer closing the detention file makes a notation that the file is complete and ready to be archived.	$\boxtimes$			Inactive files are archived.
Staff makes copies and sends documents from the file when properly requested by supervisory personnel at the receiving facility or office.	×			
Appropriate staff has access to the detention files, and other departmental requests are accommodated by making a request for the file. Each file is properly logged out and in by a representative of the responsible department.	×			
ACCEPTABLE DEFICIENT	AT-	-Risk		☐ REPEAT FINDING

REMARKS:

#### DISCIPLINARY POLICY

POLICY: ALL FACILITIES HOUSING ICE DETAINEES ARE AUTHORIZED TO IMPOSE DISCIPLINE ON DETAINEES WHOSE BEHAVIOR IS NOT IN COMPLIANCE WITH FACILITY RULES AND REGULATIONS.

COMPLIANCE WITH FACILITY RULES AND REGULATIONS.				
Components	YES	No	NA	REMARKS
The facility has a written disciplinary system using progressive levels of reviews and appeals.	$\boxtimes$			
The facility rules state that disciplinary action shall not be capricious				
or retaliatory.				
Written rules prohibit staff from imposing or permitting the following				
sanctions:				
corporal punishment				
deviations from normal food service				
• clothing deprivation	$\boxtimes$			
<ul> <li>bedding deprivation</li> </ul>				
<ul> <li>denial of personal hygiene items</li> </ul>				
loss of correspondence privileges				
deprivation of physical exercise		:		
The rules of conduct, sanctions, and procedures for violations are				
defined in writing and communicated to all detainees verbally and in	$\boxtimes$			
writing.				
The following items are conspicuously posted in Spanish and English,				
and other dominate languages used in the facility:				
Rights and Responsibilities				
Prohibited Acts				
		-		
<ul><li>Disciplinary Severity Scale</li><li>Sanctions</li></ul>				
When minor rule violations or prohibited acts occur, informal				
resolutions are encouraged.	$\boxtimes$			
Incident reports and Notice of Charges are promptly forwarded to the				
designated supervisor.	$\boxtimes$			
Incident reports are investigated within 24 hours of the incident. The				
Unit Disciplinary Committee (UDC) or equivalent does not convene	$\boxtimes$			
before an investigation ends.			LJ	
An intermediate disciplinary process is used to adjudicate minor				
infractions.	$\boxtimes$			
A disciplinary panel (or equivalent in IGSAs) adjudicates infractions.				The state of the s
The panel:				
• Conducts hearings on all charges and allegations referred by				
the UDC;				
• Considers written reports, statements, physical evidence, and	$\boxtimes$		П	
oral testimony;				
<ul> <li>Hears pleadings by detainees and staff representatives;</li> </ul>				
Bases its findings on the preponderance of evidence; and				
Imposes only authorized sanctions				
A staff representative is available if requested for a detainee facing a	$\boxtimes$			
disciplinary hearing.				
The facility permits hearing postponements or continuances when	$\boxtimes$			
conditions warrant such a continuance. Reasons are documented.				
The duration of punishment set by the OIC, as recommended by the				
disciplinary panel, does not exceed established sanctions. The	$\boxtimes$			
maximum time in disciplinary segregation is limited to 60 days for a				
single offense.				
Written procedures govern the handling of confidential-informant				
information. Standards include criteria for recognizing "substantial	$\boxtimes$			
evidence"				
All forms relevant to the incident, investigation, committee/panel	$\boxtimes$			
reports, etc., are completed and distributed as required.				

#### DISCIPLINARY POLICY

POLICY: ALL FACILITIES HOUSING ICE DETAINEES ARE AUTHORIZED TO IMPOSE DISCIPLINE ON DETAINEES WHOSE BEHAVIOR IS NOT IN COMPLIANCE WITH FACILITY RULES AND REGULATIONS.

Сомр	ONENTS	YES	No	NA	REMARKS	
ACCEPTABLE	DEFICIENT	AT-RISI	4	F	REPEAT FINDING	

REMARKS:

#### **EMERGENCY (CONTINGENCY) PLANS**

POLICY ALL FACILITIES HOLDING ICE DETAINEES WILL RESPOND TO EMERGENCIES WITH A PREDETERMINED STANDARDIZED PLAN TO MINIMIZE THE HARMING OF HUMAN LIFE AND THE DESTRUCTION OF PROPERTY. IT IS RECOMMENDED THAT SPCS AND CDFS ENTER INTO AGREEMENT, VIA MEMORANDUM OF UNDERSTANDING (MOU), WITH FEDERAL, LOCAL AND STATE AGENCIES TO ASSIST IN TIMES OF EMERGENCY.

COMPONENTS	YES	No	NA	REMARKS
Policy precludes detainees or detainee groups from exercising control or authority over other detainees.				
Detainces are protected from:  Personal abuse Corporal punishment Personal injury Disease Property damage Harassment from other detainces	⊠			
Staff is trained to identify signs of detainee unrest.  • What type of training and how often?	$\boxtimes$			
Staff effectively disseminates information on facility climate, detainee attitudes, and moods to the Officer In Charge (OIC)	×			
There is a designated person or persons responsible for emergency plans and their implementation. Sufficient time is allotted to the person or group for development and implementation of the plans.				
The plans address the following issues:	⊠			
Contingency plans include a comprehensive general section with procedures applicable to most emergency situations.	$\boxtimes$			
The facility has cooperative contingency plans with applicable:  Local law enforcement agencies  State agencies  Federal agencies	⊠			
All staff receives copies of Hostage Situation Management policy and procedures.	⊠			
Staff is trained to disregard instructions from hostages, regardless of rank. Within 24 hours after release, hostages are screened for medical and psychological effects.	⋈			
Emergency plans include emergency medical treatment for staff and detainees during and after an incident.	$\boxtimes$			
Food service maintains at least 3 days' worth of emergency meals for staff and detainees.	$\boxtimes$			
Written plans identify locations of shut-off valves and switches for all utilities (water, gas, electric).		$\boxtimes$		Plans do not identify locations of shut-off valves and switches for all utilities.
Written procedures cover:  Work/Food Strike Disturbances Escapes Bomb Threats Adverse Weather Internal Searches Facility Evacuation Detainee Transportation System Plan Internal Hostages				

#### EMERGENCY (CONTINGENCY) PLANS

POLICY ALL FACILITIES HOLDING ICE DETAINEES WILL RESPOND TO EMERGENCIES WITH A PREDETERMINED STANDARDIZED PLAN TO MINIMIZE THE HARMING OF HUMAN LIFE AND THE DESTRUCTION OF PROPERTY. IT IS RECOMMENDED THAT SPCS AND CDFS ENTER INTO AGREEMENT, VIA MEMORANDUM OF UNDERSTANDING (MOU), WITH FEDERAL, LOCAL AND STATE AGENCIES TO ASSIST IN TIMES OF EMERGENCY.

COMPONEN	VTS	YES	No	NA	REMARKS
<ul> <li>Civil Disturbances</li> </ul>					
ACCEPTABLE	DEFICIENT	AT-RISK		REP	EAT FINDING

#### REMARKS:

Policy failed to include the locations of shut-off valves and switches for all utilities; however, it was revised by the end of this inspection.

#### ENVIRONMENTAL HEALTH AND SAFETY

POLICY: EVERY FACILITY WILL CONTROL FLAMMABLE, TOXIC, AND CAUSTIC MATERIALS THROUGH A HAZARDOUS MATERIALS PROGRAM. THE PROGRAM WILL INCLUDE, AMONG OTHER THINGS, THE IDENTIFICATION AND LABELING OF HAZARDOUS MATERIALS IN ACCORDANCE WITH APPLICABLE STANDARDS (E.G., NATIONAL FIRE PROTECTION ASSOCIATION [NFPA]); IDENTIFICATION OF INCOMPATIBLE MATERIALS, AND SAFE-HANDLING PROCEDURES

COMPONENTS	Y	N	NA	REMARKS
The facility has a system for storing, issuing, and maintaining inventories of hazardous materials.	×			Policy for Hazardous Materials Control, establishes a system for storing, issuing and maintaining inventories of hazardous materials.
Constant inventories are maintained for all flammable, toxic, and caustic substances used/stored in each section of the facility.				
<ul> <li>The manufacturer's Material Safety Data Sheet (MSDS) file is up-to-date for every hazardous substance used.</li> <li>The files list all storage areas, and include a plant diagram and legend.</li> <li>The MSDSs and other information in the files are available to personnel managing the facility's safety program.</li> </ul>	⊠			The MSDS file is maintained at the admissions and receiving desk.
All personnel using flammable, toxic, and/or caustic substances follow the prescribed procedures. They:  • Wear personal protective equipment; and • Report hazards and spills to the designated official.	$\boxtimes$			Safety goggles and chemical resistant gloves are provided.
The MSDSs are readily accessible to staff and detainees in work areas.				
Hazardous materials are always issued under proper supervision.  • Quantities are limited; and  • Staff always supervises detainees using these substances.	⊠			Detainees in housing units use and handle diluted sanitation chemicals. Detainees in the laundry area do not have access to caustic laundry chemicals.
All "flammable" and "combustible" materials (liquid and aerosol) are stored and used according to label recommendations.	$\boxtimes$			Limited quantities of flammable and combustible chemicals are stored in the maintenance shop.
Lighting fixtures and electrical equipment installed in storage rooms and other hazardous areas meet National Electrical Code requirements.	$\boxtimes$			JCDF does not store flammable chemicals in quantities that would require explosion proof wiring.
The facility has sufficient ventilation, and provides and ensures clean air exchanges throughout all buildings.	$\boxtimes$			
Vents return vents, and air conditioning ducts are not blocked or obstructed in cells or anywhere in the facility.		×		Air vents in numerous housing unit cells were partially blocked with paper.
Living units are maintained at appropriate temperatures in accordance with industry standards. (68 to 74 degrees in the winter and 72 to 78 degrees in the summer.)	⊠			
Shower and sink water temperatures do not exceed the industry standard of 120 degrees.	$\boxtimes$			
All toxic and caustic materials are stored in their original containers in a secure area.	$\boxtimes$			
Excess flammables, combustibles, and toxic liquids are disposed of properly and in accordance with MSDSs.	×			
Staff directly supervise and account for products with methyl alcohol. Staff receives a list of products containing diluted methyl alcohol, e.g., shoe dye. All such products are clearly labeled. "Accountability" includes issuing such products to detainees in the smallest workable quantities.			$\boxtimes$	No products containing methyl alcohol were observed during the review.
Every employee and detainee using flammable, toxic, or caustic materials receives advance training in their use, storage, and disposal.				

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COMPONENTS	Y	N	NA	REMARKS
The facility complies with the most current edition of applicable codes, standards, and regulations of the National Fire Protection Association and the Occupational Safety and Health Administration (OSHA).	⊠			Quarterly sprinkler inspections and tests, required by NFPA 25, Chapter 5, are not conducted.
A technically qualified officer conducts the fire and safety inspections.		⊠		Comprehensive monthly fire and safety inspections are not conducted. The maintenance department inspects fire extinguishers and sprinkler heads each month. During the review, a health and safety inspection checklist was developed by staff. Reportedly, a monthly inspection program will be expeditiously implemented.
The Safety Office (or officer) maintains files of inspection reports.		⊠		Comprehensive monthly health and safety inspections are not conducted. The maintenance department documents monthly fire extinguisher and sprinkler head inspections.
The facility has an approved fire prevention, control, and evacuation plan.	$\boxtimes$			The plan is approved by the Fire Chief, Asst. Fire Chief, Sheriff and Jail Commander.
<ul> <li>The plan requires:</li> <li>Monthly fire inspections;</li> <li>Fire protection equipment strategically located throughout the facility;</li> <li>Public posting of emergency plans with accessible building/room floor plans;</li> <li>Exit signs and directional arrows; and</li> <li>An area-specific exit diagram conspicuously posted in the diagrammed area.</li> </ul>				
Fire drills are conducted and documented monthly.		$\boxtimes$		The facilty reportedly conducts monthly fire drills. However, the drills are not documented for each area. The facility maintains a log book containing one entry per month that indicates fire drills were conducted.
A sanitation program covers barbering operations.		$\boxtimes$		The facility does not have a sanitation program that covers barbering operations. Each housing unit is issued hair clippers for personal use on a scheduled basis. Disinfectant spray is issued with the clippers; however, staff do not directly supervise the activity.

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COMPONENTS	Y	N	NA	REMARKS
The barber shop has the facilities and equipment necessary to meet sanitation requirements.		×		Detainees receive hair cuts from other detainees in the housing unit day rooms. No direct staff supervision is provided.
The sanitation standards are conspicuously posted in the barbershop.				Sanitation standards are not posted in the hair cutting area.
Written procedures regulate the handling and disposal of used needles and other sharp objects.	×			
All items representing potential safety or security risks are inventoried and a designated individual checks this inventory weekly.				
Standard cleaning practices include:  Using specified equipment; cleansers; disinfectants and detergents.  An established schedule of cleaning and follow-up inspections.	×			
The facility follows standard cleaning procedures.		⊠		The sanitation level in the housing units indicate standard cleaning practices are not followed because cells, day rooms, shower, and toilet facilities were not clean.
Spill kits are readily available.	$\boxtimes$			
A licensed medical waste contractor disposes of infectious/bio-hazardous waste.	$\boxtimes$			Medical waste is incinerated by the local hospital.
Staff is trained to prevent contact with blood and other body fluids and written procedures are followed.	$\boxtimes$			
Do the methods for handling/disposing of refuse meet all regulatory requirements?	$\boxtimes$			
A licensed/Certified/Trained pest-control professional inspects for rodents, insects, and vermin.  • At least monthly.  • The pest-control program includes preventative spraying for indigenous insects.	⊠			Terminix Pest Control conducts monthly inspections and preventive spraying.
Drinking water and wastewater is routinely tested according to a fixed schedule.	$\boxtimes$			
Emergency power generators are tested at least every two weeks.     Other emergency systems and equipment receive testing at least quarterly.     Testing is followed-up with timely corrective actions (repairs and replacements).	⊠			Emergency generators are automatically tested every week.
☐ ACCEPTABLE ☐ DEFICIENT ☐	] AT-Risk		$\boxtimes$	REPEAT FINDING

#### REMARKS:

Comprehensive monthly health and safety inspections are not conducted.

JCDF does not conduct quarterly sprinkler inspections and tests required by NFPA 25, Chapter 5. Housekeeping in the housing units throughout the facility has not been maintained as cells, dayrooms, showers, and toilets were not clean. In addition there was graffiti on some walls, toilet paper was stuffed into air vents and shower areas had significant soap scum build up.

The facility conducts and documents a monthly fire extinguisher and sprinkler head inspection. However, other required inspection criteria, such as exit doors, exit signs, evacuation diagrams and hazardous material storage, are not included in the inspection program.

Monthly fire drills are not documented for each area in which a fire drill is reported as conducted. Instead, JCDF maintains a log book that contains one entry per month indicating fire drills were conducted throughout the facility.

JCDF fails to comply with requirements concerning barbering operations. The facility does not have a sanitation program that covers barbering operations; barber operations are conducted in housing unit dayrooms with inadequate equipment and staff oversight necessary to meet sanitation requirements; and sanitation standards are not posted or displayed when detainees receive haircuts.

Air vents in numerous housing unit cells were partially blocked with paper.

(b)(6), (b)(7)c / 09/17/09 AUDITOR'S SIGNATURE / DATE

#### HOLD ROOMS IN DETENTION FACILITIES

POLICY: HOLD ROOMS WILL BE USED ONLY FOR TEMPORARY DETENTION OF DETAINEES AWAITING REMOVAL, TRANSFER, EOIR HEARINGS, MEDICAL TREATMENT, INTRA-FACILITY MOVEMENT, OR OTHER PROCESSING INTO OR OUT OF THE FACILITY. COMPONENTS YES No NA REMARKS X The hold rooms are situated within the secure perimeter. The hold rooms are well ventilated well lighted, and all activating X  $\Box$ switches are located outside the room. The hold rooms contain sufficient seating for the number of detainees  $\boxtimes$  $\Box$ П Bunks, cots, beds, or other related make-shift sleeping apparatus are  $\boxtimes$ precluded from use inside hold rooms. The walls and ceilings of the hold rooms are tamper and escape  $\bowtie$  $\Box$  $\Box$ Individuals are not held in hold rooms for more than 12 hours. Male and females are segregated from each other. Detainees under the age of 18 are not held with adult detainees. JCDF does not hold detainees  $\boxtimes$ under the age of 18. Detainees are provided with basic personal hygiene items such as  $\boxtimes$ water, soap, toilet paper, cups for water, feminine hygiene items, П diapers and wipes. In older facilities, officers are within visual or audible range to allow JCDF is approximately 5 years  $\boxtimes$ detainees access to toilet facilities on a regular basis. old. All detainees are given a pat down search for weapons or contraband  $\boxtimes$ before being placed in the room. Officers closely supervise the detention hold rooms using direct supervision (Irregular visual monitoring.).  $\boxtimes$ П П Hold rooms are irregularly monitored every 15 minutes. Unusual behavior or complaints are noted. When the last detainee has been removed from the hold room, it is JCDF staff do not conduct given a thorough inspection. inspections in the hold rooms П  $\boxtimes$ П after the last detainee has been removed. There is a written evacuation plan that includes a designated officer to remove detainees from hold rooms in case of fire and/or building  $\boxtimes$ П П evacuation. An appropriate emergency service is called immediately upon a  $\boxtimes$  $\Box$ determination that a medical emergency may exist. ACCEPTABLE DEFICIENT ☐ AT-RISK ☐ REPEAT FINDING

#### REMARKS:

Policy is in place for JCDF to conduct inspections of the hold room after the last detainee is removed, but a review of forms reveals no established support documentation exists.

#### KEY AND LOCK CONTROL (SECURITY, ACCOUNTABILITY AND MAINTENANCE)

POLICY IT IS THE POLICY OF THE ICE SERVICE TO MAINTAIN AN EFFICIENT SYSTEM FOR THE USE, ACCOUNTABILITY AND MAINTENANCE OF ALL KEYS AND LOCKS.

OF ALL KEYS AND LOCKS.				
COMPONENTS	YES	No	NA	REMARKS
The security officer[s], or equivalent in IGSAs, has attended an approved locksmith training program.	$\boxtimes$			
The security officer, or equivalent in IGSAs, has responsibly for all administrative duties and responsibilities relating to keys, locks etc.	×			
The security officer, or equivalent in IGSAs, provides training to employees in key control.	⊠			
The security officer, or equivalent in IGSAs, maintains inventories of all keys, locks and locking devices.		⊠		No master inventory or spot inventory is completed.
The security officer follows a preventive maintenance program and maintains all preventive maintenance documentation.		×		There is no preventive maintenance program or supportive documentation for keys and locks.
Facility policies and procedures address the issue of compromised keys and locks.	⋈			
The security officer, or equivalent in IGSAs, develops policy and procedures to ensure safe combinations integrity.		×		No policy/procedure is in place to ensure safe integrity.
Only dead bolt or dead lock functions are used in detainee accessible areas.	×			
Only authorized locks (as specified in the Detention Standard) are used in detainee accessible areas.	$\boxtimes$			
Grand master keying systems are prohibited.		×		Grandmaster keys are carried by specified staff.
All worn or discarded keys and locks are cut up and properly disposed of.		×		There is no policy or documents for disposal of worn or discarded keys and locks.
Padlocks and/or chains are prohibited from use on cell doors.				
The entrance/exit door locks to detainee living quarters, or areas with an occupant load of 50 or more people, conform to:  Occupational Safety and Environmental Health Manual, Ch. 3;  National Fire Protection Association Life Safety Code 101.	×			
The operational keyboard is sufficient to accommodate all the facility key rings, including keys in use, and is located in a secure area.				Keyboards exist throughout JCDF but no one board is sufficient to singularly accommodate all keys located within JCDF.
Procedures are in place to ensure that key rings are:  Identifiable;  The numbers of keys are cited; and  Keys cannot be removed.		⊠		Issued keys are not identifiable by number or as belonging to JCDF and may be easily removed.
Emergency keys are available for all areas of the facility.	$\boxtimes$			
The facilities use a key accountability system.		$\boxtimes$		There is no accountability system in place.
Authorization is necessary to issue any restricted key.	$\boxtimes$			
Individual gun lockers are provided.				
<ul> <li>They are located in an area that permits constant officer observation.</li> <li>In an area that does not allow detainee or public access.</li> </ul>	⊠			
The facility has a key accountability policy and procedures to ensure key accountability. The keys are physically counted daily.		$\boxtimes$		There is no policy in place. Current practice allows

#### KEY AND LOCK CONTROL (SECURITY, ACCOUNTABILITY AND MAINTENANCE)

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COMPONENTS	YES	No	NA	REMARKS
				employees to take keys home.
All staff members are trained and held responsible for adhering to proper procedures for the handling of keys.  • Issued keys are returned immediately in the event an employee inadvertently carries a key ring home.  • When a key or key ring is lost, misplaced, or not accounted for, the shift supervisor is immediately notified.  • Detainees are not permitted to handle keys assigned to staff.				
☐ ACCEPTABLE ☐ DEFICIENT ☐	AT-RISI	κ .	$\boxtimes$	REPEAT FINDING

#### REMARKS:

There is no current accountability system for keys at JCDF. Employees are issued keys, which are placed on their personal key ring with other keys, and employee take the keys home at the end of their shift.

Some employees are issued grandmaster keys which may also be taken home.

Safes are used and combinations are issued to all JCDF staff but no procedure exists to ensure safe combination integrity.

Policy does not specify how discarded/worn keys and locks are disposed.

POPULATION	COUNTS			
POLICY: ALL DETENTION FACILITIES SHALL ENSURE AROUND-THE-CLO THEY CONDUCT AT LEAST ONE FORMAL COUNT OF THE DETAINEE POPU COUNTS CONDUCTED AS NECESSARY.				
COMPONENTS	YES	No	NA	REMARKS
Staff conduct a formal count at least once each shift.				
Activities cease or are strictly controlled while a formal count is being conducted.	$\boxtimes$			
Certain operations cease during formal counts.				
All movement ceases for the duration of a formal count.	$\boxtimes$			
Formal counts in all units take place simultaneously.				JCDF utilizes a "rolling" count.
Detainee participation in counts is prohibited.				
A face-to-photo count follows each unsuccessful recount.		$\boxtimes$		JCDF policy does not specify a face to photo count process.
Officers positively identify each detainee before counting him/her as present.		$\boxtimes$		JCDF staff calls names off a list.
Written procedures cover informal and emergency counts.  • They are followed during informal counts and emergencies.	$\boxtimes$			
The control officer (or other designated position) maintains an out - count record of all detainees temporarily leaving the facility.	$\boxtimes$			
This training is documented in each officer's training folder.	$\boxtimes$			
ACCEPTABLE DEFICIENT	AT-RI	sk		REPEAT FINDING

#### REMARKS:

JCDF utilizes a rolling count which is taken wing to wing and in concert with meal delivery. The assigned staff calls names, the detainee steps forth, confirms his name and gains his/her meal. There is no "positive" confirmation. JCDF indicates that based upon a small population, staff know the detainees but a personal observation does not confirm this as accurate. Current JCDF policy does not provide for a face to photo recount after an unsuccessful count. This specific standard should be a point of emphasis upon next inspection.

POST ORDERS

POLICY: ICE PROVIDES OFFICERS ALL NECESSARY GUIDANCE FOR CARR' ORDERS ESTABLISHED FOR EVERY POST, WHICH ARE REVIEWED AT LEAST TO THAT POST.				
COMPONENTS	YES	No	NA	REMARKS
Every fixed post has a set of post orders.				
Each set contains the latest inserts (emergency memoranda, etc.) and revisions.	$\boxtimes$			
One individual or department is responsible for keeping all post-orders current with revisions that take place between reviews.	$\boxtimes$			
The IGSA maintains a complete set (central file) of post orders.				
The central file is accessible to all staff.	$\boxtimes$			
The OIC or Contract / IGSA equivalent initiates/authorizes all post- order changes.	$\boxtimes$			
The OIC or Contract / IGSA equivalent has signed and dated the last page of every section.	$\boxtimes$			
A review/updating/reissuing of post orders occurs regularly and at a minimum, annually.	$\boxtimes$			
Procedures keep post orders and logbooks secure from detainees at all times.	$\boxtimes$			
Every armed-post officer qualifies with the post weapon(s) before assuming post duty.	$\boxtimes$			
Armed-post post orders provide instructions for escape attempts.				
The post orders for housing units track the event schedule.	$\boxtimes$			
Housing-unit post officers record all detainee activity in a log. The post order includes instructions on maintaining the logbook.	$\boxtimes$			
□ ACCEPTABLE □ DEFICIENT □	AT-RISE	•		REPEAT FINDING

REMARKS:

#### SECURITY INSPECTIONS POLICY: POST ASSIGNMENTS IN THE FACILITY'S HIGH-RISK AREAS, WHERE SPECIAL SECURITY PROCEDURES MUST BE FOLLOWED, WILL BE RESTRICTED TO EXPERIENCED PERSONNEL WITH A THOROUGH GROUNDING IN FACILITY OPERATIONS. COMPONENTS YES No REMARKS The facility has a comprehensive security inspection policy. policy specifies: Posts to be inspected; Required inspection forms; $\boxtimes$ Frequency of inspections; Guidelines for checking security features; and Procedures for reporting weak spots, inconsistencies, and other areas needing improvement Every officer is required to conduct a security check of his/her $\boxtimes$ $\Box$ П assigned area. The results are documented. X Documentation of security inspections is kept on file. Procedures ensure that recurring problems and a failure to take $\boxtimes$ corrective action are reported to the appropriate manager. The front-entrance officer checks the ID of everyone entering or M exiting the facility. All visits are officially recorded in a visitor logbook or electronically X recorded. The facility has a secure visitor pass system. $\boxtimes$ Every Control Center officer receives specialized training. The Control Center is staffed around the clock. X Policy restricts staff access to the Control Center. Detainees are restricted from access to the Control Center. Communications are centralized in the Control Center. Officers monitor all vehicular traffic entering and leaving the facility. The facility maintains a log of all incoming and departing vehicles to sensitive areas of the facility. Each entry contains: The driver's name; Company represented; Vehicle contents: M Delivery date and time; Date and time out; Vehicle license number; and Name of employee responsible for the vehicle during the visit Officers thoroughly search each vehicle entering and leaving the $\boxtimes$ П The facility has a written policy and procedures to prevent the $\boxtimes$ introduction of contraband into the facility or any of its components. Tools being taken into the secure area of the facility are inventoried X before entering and prior to departure. The SMU entrance has a sally port. Ø Written procedures govern searches of detainee housing units and X personal areas. Housing area searches occur at irregular times. Every search of the SMU and other housing units is documented. Storage and supply rooms, walls, light and plumbing fixtures, JCDF has no policy requiring accesses, and drains, etc., undergo frequent, irregular searches. These searches of storage and supply П $\boxtimes$ searches are documented. rooms, walls, drains, light and plumbing fixtures, and accesses. Walls, fences, and exits, including exterior windows, are inspected for Inspection is required in policy П X defects once each shift. П but no documentation is maintained of these inspections.

# POLICY: POST ASSIGNMENTS IN THE FACILITY'S HIGH-RISK AREAS, WHERE SPECIAL SECURITY PROCEDURES MUST BE FOLLOWED, WILL BE RESTRICTED TO EXPERIENCED PERSONNEL WITH A THOROUGH GROUNDING IN FACILITY OPERATIONS. COMPONENTS YES NO NA REMARKS Daily procedures include:

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Daily procedures include:			⊠	JCDF has no perimeter fence or alarms.
Visitation areas receive frequent, irregular inspections.				
ACCEPTABLE DEFICIENT	AT-RIS	ĸ		REPEAT FINDING

REMARKS:

AUDITOR'S SIGNATURE / DATE

## SPECIAL MANAGEMENT UNIT (SMU) (ADMINISTRATIVE SEGREGATION)

POLICY: THE SPECIAL MANAGEMENT UNIT REQUIRED IN EVERY FACILITY ISOLATES CERTAIN DETAINEES FROM THE GENERAL POPULATION. THE SPECIAL MANAGEMENT UNIT WILL CONSIST OF TWO SECTIONS. ONE, ADMINISTRATIVE SEGREGATION, HOUSES DETAINEES ISOLATED FOR THEIR OWN PROTECTION; THE OTHER FOR DETAINEES BEING DISCIPLINED FOR WRONGDOING (SEE THE "SPECIAL MANAGEMENT UNIT [DISCIPLINARY SEGREGATION]" STANDARD).

STEETAE MANAGEMENT CHIT [DISCITEDART SEGREGATION] STANDA				
COMPONENTS	YES	No	NA	REMARKS
The Administrative Segregation unit provides non-punitive protection from the general population and individuals undergoing disciplinary segregation.  • Detainees are placed in the SMU (administrative) in				
accordance with written criteria.				
In exigent circumstances, staff may place a detainee in the SMU (administrative) before a written order has been approved.  • A copy of the order given to the detainee within 24 hours.	$\boxtimes$			
The OIC (or equivalent) regularly reviews the status of detainees in administrative detention.  • A supervisory officer conducts a review within 72 hours of	$\boxtimes$			
the detainee's placement in the SMU (administrative).  A supervisory officer conducts another review after the detainee has spent seven days in administrative segregation, and:  Every week thereafter for the first month; and  Every 30 days after the first month.  Does each review include an interview with the detainee?  Is a written record made of the decision and the justification?	⊠			
The detainee is given a copy of the decision and justification for each review.  • The detainee is given an opportunity to appeal the reviewer's decision to someone else in the facility.				
The OIC (or equivalent) routinely notifies the Field Office Director (or staff officer in charge of IGSAs) any time a detainee's stay in administrative detention exceeds 30 days.  • Upon notification that the detainee's administrative segregation has exceeded 60 days, the FD forwards written notice to HQ Field Operations Branch Chief for DRO.			×	There have been no ICE detainees placed in Administrative Segregation.
<ul> <li>The OIC or equivalent) reviews the case of every detainee who objects to administrative segregation after 30 days in the SMU.</li> <li>A written record is made of the decision and the justification.</li> <li>The detainee receives a copy of this record.</li> </ul>			⊠	No ICE detainees have been placed in Administrative Segregation.
The detainee is given the right to appeal to the OIC (or equivalent) the conclusions and recommendations of any review conducted after the detainee have remained in administrative segregation for seven consecutive days.			$\boxtimes$	No ICE detainees have been placed in Administrative Segregation.
Administratively segregated detainees enjoy the same general privileges as detainees in the general population.	$\boxtimes$			
The SMU is:      Well ventilated;     Adequately lighted;     Appropriately heated; and     Maintained in a sanitary condition.	×			The sanitary condition of SMU needs improvement.
All cells are equipped with beds.  • Every bed is securely fastened to the floor or wall.	$\boxtimes$			
The number of detainees in any cell does not exceed the occupancy limit.	$\boxtimes$			

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COMPONENTS	YES	No	NA	REMARKS
When occupancy exceeds recommended capacity, do basic		1.0		HERDING
living standards decline?				
<ul> <li>Do criteria for objectively assessing living standards exist?</li> </ul>				
• If yes, are the criteria included in the written procedures?		1		
The segregated detainees have the same opportunities to				
exchange/launder clothing, bedding, and linen as detainees in the				
general population.		<del>-</del>		
Detainees receive three nutritious meals per day, from the general				
population's menu of the day.				
<ul><li>Do detainees eat only with disposable utensils?</li></ul>			⊔	
Is food ever used as punishment?	<u></u>			
Each detainee maintains a normal level of personal hygiene in the				
SMU.				
The detainees have the opportunity to shower and shave at				
least three times a week.				
If not, explain.				
The detainees are provided:				
Barbering services;				
Recreation privileges in accordance with the "Detainee"				
Recreation" standard;				
Non-legal reading material;				
Religious material;				
The same correspondence privileges as detainees in the				
general population;				
Telephone access similar to that of the general population;				
and				
Personal legal material.  A health against spraint with a year datains at least three times at				
A health care professional visits every detainee at least three times a week.				
The shift supervisor visits each detainee daily.	$\boxtimes$			
Weekends and holidays.				
Procedures comply with the "Visitation" standard.				
The detainee retains visiting privileges; and	$\boxtimes$			
The detailed retains visiting privileges, and     The visiting room is available during normal visiting hours.				
Visits from clergy are allowed.	$\boxtimes$			
Detainees have the same law-library access as the general population.				
Are they required to use the law library Separately, or				
As a group?				
Are legal materials brought to them?				
The SMU maintains a permanent log of detainee-related activity,	<b>K</b> -3			
e.g., meals served, recreation, visitors etc.	$\square$			
SPC procedures include completing the SMU Housing Record (I-				
888) immediately upon a detainee's placement in the SMU.				
Staff completes the form at the end of each shift.	$\boxtimes$			
• <u>CDFs and IGSA</u> facilities use Form I-888 (or local				
equivalent).				
Staff record whether the detainee ate, showered, exercised, and took				JCDF has not established a
any applicable medication during every shift.			1721	requirement for documentation
Staff logs record all pertinent information, e.g., a medical			$\boxtimes$	of activities of persons confined
condition, suicidal/assaultive behavior, etc;				in SMU.

## SPECIAL MANAGEMENT UNIT (SMU) (ADMINISTRATIVE SEGREGATION)

POLICY: THE SPECIAL MANAGEMENT UNIT REQUIRED IN EVERY FACILITY ISOLATES CERTAIN DETAINEES FROM THE GENERAL POPULATION. THE SPECIAL MANAGEMENT UNIT WILL CONSIST OF TWO SECTIONS. ONE, ADMINISTRATIVE SEGREGATION, HOUSES DETAINEES ISOLATED FOR THEIR OWN PROTECTION; THE OTHER FOR DETAINEES BEING DISCIPLINED FOR WRONGDOING (SEE THE "SPECIAL MANAGEMENT UNIT [DISCIPLINARY SEGREGATION]" STANDARD).

COMPONENTS	YES	No	NA	REMARKS
• The medical officer/health care professional signs each				
individual's record during each visit; and				
• The housing officer initials the record when all detainee				
services are completed or at the end of the shift.				
A new record is created for each week the detainee is in				
Administrative Segregation.			$\square$	
• The weekly records are retained in the SMU until the				
detainee's return to the general population.				
ACCEPTABLE	AT-RI	sk		REPEAT FINDING

#### REMARKS:

The facility reports that to date no detainees have been housed in SMU. The facility does not have a detailed policy and procedures for persons confined in SMU although it does comply with many of the conditions set forth in this standard.

## SPECIAL MANAGEMENT UNIT (DISCIPLINARY SEGREGATION)

POLICY: EACH FACILITY WILL ESTABLISH A SPECIAL MANAGEMENT UNIT IN WHICH TO ISOLATE CERTAIN DETAINEES FROM THE GENERAL POPULATION. THE SPECIAL MANAGEMENT UNIT WILL HAVE TWO SECTIONS, ONE FOR DETAINEES IN ADMINISTRATIVE SEGREGATION: THE OTHER FOR DETAINEES BEING SEGREGATED FOR DISCIPLINARY REASONS.

SEGREGATION; THE OTHER FOR DETAINEES BEING SEGREGATED FOR DISC	CIPLINARY	REASONS		
COMPONENTS	YES	No	NA	REMARKS
Officers placing detainees in disciplinary segregation follow written procedures.	$\boxtimes$			
The sanctions for violations committed during one incident are limited to 60 days.	$\boxtimes$			
A completed Disciplinary Segregation Order accompanies the detainee into the SMU.  The detainee receives a copy of the order within 24 hours of placement in disciplinary segregation.	×			
Standard procedures include reviewing the cases of individual detainees housed in disciplinary detention at set intervals.  • After each formal review, the detainee receives a written copy of the decision and supporting reasons.	$\boxtimes$			
The conditions of confinement in the SMU are proportional to the amount of control necessary to protect detainees and staff.	$\boxtimes$			
Detainees in disciplinary segregation have fewer privileges than those housed in administrative segregation.	$\boxtimes$			
Living conditions in disciplinary SMUs remain the same regardless of behavior.  If no, does staff prepare written documentation for this action?  Does the OIC sign to indicate approval.	$\boxtimes$			
Every detainee in disciplinary segregation receives the same humane treatment, regardless of offense.	$\boxtimes$			
The quarters used for segregation are:	$\boxtimes$			
All cells are equipped with beds that are securely fastened to the floor or wall of the cell.	$\boxtimes$			
The number of detainees confined to each cell or room is limited to the number for which the space was designate.  • Does the OIC approve excess occupancy on a temporary basis?	×			
When a detainee is segregated without clothing, mattress, blanket, or pillow (in a dry cell setting), a justification is made and the decision is reviewed each shift. Items are returned as soon as it is safe.	$\boxtimes$			
Detainees in the SMU have the same opportunities to exchange clothing, bedding, etc., as other detainees.	$\boxtimes$			
Detainees in the SMU receive three nutritious meals per day, selected from the Food Service's menu of the day.  • Food is not used as punishment.	$\boxtimes$			
Detainees are allowed to maintain a normal level of personal hygiene, including the opportunity to shower and shave at least three times/week.	$\boxtimes$			
Detainees receive, unless documented as a threat to security:				

## SPECIAL MANAGEMENT UNIT (DISCIPLINARY SEGREGATION)

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COMPONENTS	YES	No	NA	REMARKS
The same correspondence privileges as other detainees; and				
Personal legal material.				
When phone access is limited by number or type of calls, the			-	
following areas are exempt:				
Calls about the detainee's immigration case or other legal				
matters;				
Calls to consular/embassy officials; and				
Calls during family emergencies (as determined by the				
OIC/Warden).				
A health care professional visits every detainee in disciplinary				
segregation every week day.				
<ul> <li>The shift supervisor visits each segregated detainee daily</li> <li>Weekends and holidays.</li> </ul>		-	_	
SMU detainees are allowed visitors, in accordance with the				
"Visitation" standard.				
SMU detainees receive legal visits, as provided in the "Visitation"				
standard.	K-71			
Legal service providers are notified of security concerns		L	📙	
arising before a visit.				
Visits from clergy are allowed.				
The clergy member is given the option of visiting/not				
visiting the segregated detainee.	$\boxtimes$			
Violent/uncooperative detainees are denied access to				
religious services when safety and security would otherwise be affected.				
SMU detainees have law library access.				
Violent/uncooperative detainees retain access to the law				
library unless adjudicated a security threat in writing.				
Legal material brought to individuals in the SMU on a case-	$\boxtimes$			
by-case basis.	_			
Staff documents every incident of denied access to the law				
library.				
All detainee-related activities are documented, e.g. meals served,	$\boxtimes$			
recreation activities, visitors, etc.	<u> </u>			
The SPC's, the Special Management Housing Unit Record (I-888or				
equivalent), is prepared as soon as the detainee is placed in the SMU.	1571			
All I-888s are filled out by the end of each shift.  The CDE/ICSA facility was Forms	$\boxtimes$			
<ul> <li>The <u>CDF/IGSA</u> facility use Form.</li> <li>I-888 (or equivalent local form).</li> </ul>				
SMU staff record whether the detainee ate, showered, exercised, took				
medication, etc.				
Details about the detainee logged, e.g., a medical condition,				
suicidal/violent behavior, etc.				
The health care official sign individual records after each				
visit.	$\square$			
The housing officer initials the record when all detainee	$\boxtimes$	Ш		
services are completed or at the end of the shift.				
A new record is created weekly for each detainee in the				
SMU.				
The SMU retains these records until the detainee leaves the				
SMU.				

#### SPECIAL MANAGEMENT UNIT (DISCIPLINARY SEGREGATION)

POLICY: EACH FACILITY WILL ESTABLISH A SPECIAL MANAGEMENT UNIT IN WHICH TO ISOLATE CERTAIN DETAINEES FROM THE GENERAL POPULATION. THE SPECIAL MANAGEMENT UNIT WILL HAVE TWO SECTIONS, ONE FOR DETAINEES IN ADMINISTRATIVE SEGREGATION: THE OTHER FOR DETAINEES BEING SEGREGATED FOR DISCIPLINARY REASONS.

COMPONE	TS	YES	No	NA	REMARKS
ACCEPTABLE	DEFICIENT	AT-RIS	OTZ	Den	EAT FINDING

**REMARKS:** 

(b)(6), (b)(7)c

/ 09/17/09

**AUDITOR'S SIGNATURE / DATE** 

#### TOOL CONTROL

POLICY: IT IS THE POLICY OF ALL FACILITIES THAT ALL EMPLOYEES SHALL BE RESPONSIBLE FOR COMPLYING WITH THE TOOL CONTROL POLICY. THE MAINTENANCE SUPERVISOR SHALL MAINTAIN A COMPUTER GENERATED OR TYPEWRITTEN MASTER INVENTORY LIST OF TOOLS AND EQUIPMENT AND THE LOCATION IN WHICH TOOLS ARE STORED. THESE INVENTORIES SHALL BE CURRENT, FILED AND READILY AVAILABLE FOR TOOL INVENTORY AND ACCOUNTABILITY DURING AN AUDIT.

READILY AVAILABLE FOR TOOL INVENTORY AND ACCOUNTABILITY DURIN				
COMPONENTS	YES	No	NA	REMARKS
There is an individual who is responsible for developing a tool control procedure and an inspection system to insure accountability.				
Department heads are responsible for implementing this standard in	$\boxtimes$			
their departments.				
Tool inventories are required for the:				
Maintenance Department;				
Medial Department;				:
Food Service Department;	$\boxtimes$			
Electronics Shop;				
Recreation Department; and	'			
Armory.				
The facility has a policy for the regular inventory of all tools.				There is no policy or practice
The policy sets minimum time lines for physical inventory		$\boxtimes$		requiring the inventory and
and all necessary documentation.				documentation of tools within
<ul> <li>ICE facilities use AMIS bar code labels when required.</li> </ul>				JCDF.
The facility has a tool classification system. Tools are classified				
according to:	$\boxtimes$			
<ul> <li>Restricted (dangerous/hazardous); and</li> </ul>				
Non-Restricted (non-hazardous).				
Department heads are responsible for implementing tool-control	$\boxtimes$			
procedures.				
The facility has policies and procedures in place to ensure that all tools	$\boxtimes$			
are marked and readily identifiable.				
The facility has an approved tool storage system.				
The system ensures that all stored tools are accountable.	$\boxtimes$			
• Commonly used tools (tools that can be mounted) are	الاستا			
stored in such a way that missing tool is readily notice.				
Each facility has procedures for the issuance of tools to staff and	$\boxtimes$			
detainees.				
The facility has policies and procedures to address the issue of lost				
tools. The policy and procedures include:				
<ul> <li>Verbal and written notification;</li> </ul>			ΙП	
Procedures for detainee access; and				
Necessary documentation/review for all incidents of lost				
tools.				
Broken or worn out tools are surveyed and disposed of in an	$\boxtimes$			
appropriate and secure manner.				
All private or contract repairs and maintenance workers under contract	$\boxtimes$			
to ICE, or other visitors, submit an inventory of all tools prior to				
admittance into or departure from the facility.	_			
	AT-RISE	ζ.		REPEAT FINDING

#### REMARKS:

Tool control should include a master inventory of all tools and an accountability system which allows for set time inventories of these tools within JCDF. A master tool control inventory was provided during the course of the inspection.

\_\_(b)(6), (b)(7)c / 09/17/09 AUDITOR'S SIGNATURE / DATE

#### TRANSPORTATION (LAND TRANSPORTATION)

POLICY: THE IMMIGRATION AND NATURALIZATION SERVICE WILL TAKE ALL NECESSARY PRECAUTIONS TO PROTECT THE LIVES,

DETAINEES. STANDARDS HAVE BEEN ESTABLISHED FOR PROFESSIONAL AND TRAINED DETENTION ENFORCEMENT OFFICERS OR AUTHORIZED CON	TRANSPO	RTATION	UNDER 1	
STANDARD NA: CHECK THIS BOX IF ALL ICE TRANSPORTATION IS IN CONTROL OF THE DETAINEE CASE.	HANDLE	D ONLY B	Y THE IC	CE FIELD OFFICE OR SUB-OFFICE
COMPONENTS	YES	No	NA	REMARKS
Transporting officers comply with applicable local, state, and federal motor vehicle laws and regulations. Records support this finding of compliance.	⊠			
Every transporting officer required to drive a commercial size bus has a valid Commercial Driver's License (CDL) issued by the state of employment.			⋈	JCDF does not use a commercial bus.
Supervisors maintain records for each vehicle operator.	$\boxtimes$			
Officers use a checklist during every vehicle inspection.  • Officers report deficiencies affecting operability; and  • Deficiencies are corrected before the vehicle goes back into service.	⊠			
<ul> <li>Transporting officers:</li> <li>Limit driving time to 10 hours in any 15 hour period;</li> <li>Drive only after eight consecutive off-duty hours;</li> <li>Do not receive transportation assignments after having been on duty, in any capacity, for 15 hours;</li> <li>Drive a 50-hour maximum in a given work week; a 70-hour maximum during eight consecutive days;</li> <li>During emergency conditions (including bad weather), officers may drive as long as necessary and safe to reach a safe area-exceeding the 10-hour limit.</li> </ul>				
Two officers with valid CDLs required in any bus transporting detainees.  • When buses travel in tandem with detainees, there are two qualified officers per vehicle.  • An unaccompanied driver may transport an empty vehicle.			×	No commercial bus is available.
Before the start of each detail, the vehicle is thoroughly searched.	$\boxtimes$			
Positive identification of all detainees being transported is confirmed.				
All detainees are searched immediately prior to boarding the vehicle by staff controlling the bus or vehicle.	$\boxtimes$			
The facility ensures that the number of detainees transported does not exceed the vehicles manufacturer's occupancy level.	$\boxtimes$			
Protective vests are provided to all transporting officers.		⊠		JCDF does not have a sufficient inventory of protective vests for transport staff.
The vehicle crew conducts a visual count once all passengers are on board and seated.  • Additional visual counts are made whenever the vehicle makes a scheduled or unscheduled stop.	⊠			
Policies and procedures are in place addressing the use of restraining equipment on transportation vehicles.	⊠			
Officers ensure that no one contacts the detainees.  • One officer remains in the vehicle at all times when detainees are present.	⊠			
Meals are provided during long distance transfers.  The meals meet the minimum dietary standards as identified.	$\boxtimes$			

#### TRANSPORTATION (LAND TRANSPORTATION)

POLICY: THE IMMIGRATION AND NATURALIZATION SERVICE WILL TAKE ALL NECESSARY PRECAUTIONS TO PROTECT THE LIVES, SAFETY, AND WELFARE OF OUR OFFICERS. THE GENERAL PUBLIC, AND THOSE IN ICE CUSTODY DURING THE TRANSPORTATION OF

DETAINEES. STANDARDS HAVE BEEN ESTABLISHED FOR PROFESSIONAL AND TRAINED DETENTION ENFORCEMENT OFFICERS OR AUTHORIZED COM-	TRANSPO	RTATION	UNDER T	HE SUPERVISION OF EXPERIENCED
STANDARD NA: CHECK THIS BOX IF ALL ICE TRANSPORTATION IS	HANDLEI	ONLY B	Y THE IC	E FIELD OFFICE OR SUB-OFFICE
IN CONTROL OF THE DETAINEE CASE.  COMPONENTS	YES	No	NA	REMARKS
by dieticians utilized by ICE.				
<ul> <li>The vehicle crew inspects all Food Service pickups before accepting delivery (food wrapping, portions, quality, quantity, thermos-transport containers, etc.).</li> <li>Before accepting the meals, the vehicle crew raises and resolves questions, concerns, or discrepancies with the Food Service representative;</li> <li>Basins, latrines, and drinking-water containers/dispensers are cleaned and sanitized on a fixed schedule.</li> </ul>		×		A sack meal is provided. Staff do not inspect the bags before departure.
Vehicles have:				
<ul> <li>Two-way radios;</li> <li>Cellular telephones; and</li> <li>Equipment boxes stocked in accordance with the Use of Force Standard.</li> </ul>	$\boxtimes$			i.
The vehicles are clean and sanitary at all times.	$\boxtimes$			
Personal property of a detainee transferring to another facility is:  Inventoried; Inspected; and Accompanies the detainee.	×			
The following contingencies are included in the written procedures for vehicle crews:				
☐ ACCEPTABLE ☐ DEFICIENT ☐	AT-RISE	<u> </u>		REPEAT FINDING

#### REMARKS:

Staff at JCDF should ensure their pre-transfer checklist includes the inspection of meals issued by food services to ensure inmate workers do not send out contraband through this avenue as well as to ensure there are an adequate number of meals issued. A checklist was developed for this purpose during this inspection.

#### USE OF FORCE

POLICY: THE U.S. DEPARTMENT OF HOMELAND SECURITY AUTHORIZES THE USE OF FORCE ONLY AS A LAST ALTERNATIVE AFTER ALL OTHER REASONABLE EFFORTS TO RESOLVE A SITUATION HAVE FAILED. ONLY THAT AMOUNT OF FORCE NECESSARY TO GAIN CONTROL OF THE DETAINEE, TO PROTECT AND ENSURE THE SAFETY OF DETAINEES, STAFF AND OTHERS, TO PREVENT SERIOUS PROPERTY DAMAGE AND TO ENSURE INSTITUTION SECURITY AND GOOD ORDER MAY BE USED. PHYSICAL RESTRAINTS NECESSARY TO GAIN CONTROL OF A DETAINEE WHO APPEARS TO BE DANGEROUS MAY BE EMPLOYED WHEN THE DETAINEE:

	ENSURE INSTITUTION SECURITY AND GOOD ORDER MAY BE USED. PHYSICAL RESTRAINTS NECESSARY TO GAIN CONTROL OF A SEE WHO APPEARS TO BE DANGEROUS MAY BE EMPLOYED WHEN THE DETAINEE:				
COMPONENTS	YES	No	NA	REMARKS	
Written policy authorizes staff to respond in an immediate-use-					
of-force situation without a supervisor's presence or direction.  When the detainee is in an area that is or can be isolated (e.g., a		_			
locked cell, a range), posing no direct threat to the detainee or		_	_		
others, officers must try to resolve the situation without					
resorting to force.					
Written policy asserts that calculated rather than immediate use	52				
of force is feasible in most cases.					
The facility subscribes to the prescribed Confrontation		-			
Avoidance Procedures.				Calculated use of force is employed prior	
<ul> <li>Ranking detention official, health professional,</li> </ul>				to appropriate staff conferring as required.	
and others confer before every calculated use of				to appropriate start contenting as required.	
force.					
When a detainee must be forcibly moved and/or restrained, and there is time for a calculated use of force, staff uses the Use-of-					
Force Team Technique.	$\square$				
Under staff supervision.					
Staff members are trained in the performance of the Use-of-			<del></del>		
Force Team Technique.					
All use-of-force incidents are documented and reviewed.					
Staff:					
<ul> <li>Do not use force as punishment;</li> </ul>					
Attempt to gain the detainee's voluntary					
cooperation before resorting to force;	K-71	_			
Use only as much force as necessary to control					
the detainee; and  Use restraints only when other non-					
<ul> <li>Use restraints only when other non- confrontational means, including verbal</li> </ul>					
persuasion, have failed or are impractical.					
Medication may only be used for restraint purposes when	K-71				
authorized by the Medical Authority as medically necessary.	$\boxtimes$				
Use-of-Force Team follows written procedures that attempt to	$\boxtimes$				
prevent injury and exposure to communicable disease(s).					
Standard procedures associated with using four-point restraints					
include:					
Soft restraints (e.g., vinyl);      Dressing the detailed appropriately for the					
<ul> <li>Dressing the detainee appropriately for the temperature;</li> </ul>					
A bed, mattress, and blanket/sheet;					
Checking the detainee at least every 15 minutes;					
Logging each check;	$\boxtimes$			JCDF utilizes restraint chairs.	
Turning the bed-restrained detainee often enough					
to prevent soreness or stiffness;					
Medical evaluation of the restrained detainee					
twice per eight hour shift; and					
When qualified medical staff is not immediately					
available, staff position the detainee "face-up".					

#### USE OF FORCE

POLICY: THE U.S. DEPARTMENT OF HOMELAND SECURITY AUTHORIZES THE USE OF FORCE ONLY AS A LAST ALTERNATIVE AFTER ALL OTHER REASONABLE EFFORTS TO RESOLVE A SITUATION HAVE FAILED. ONLY THAT AMOUNT OF FORCE NECESSARY TO GAIN CONTROL OF THE DETAINEE, TO PROTECT AND ENSURE THE SAFETY OF DETAINEES, STAFF AND OTHERS, TO PREVENT SERIOUS PROPERTY DAMAGE AND TO ENSURE INSTITUTION SECURITY AND GOOD ORDER MAY BE USED. PHYSICAL RESTRAINTS NECESSARY TO GAIN CONTROL OF A DETAINEE WHO APPEARS TO BE DANGEROUS MAY BE EMPLOYED WHEN THE DETAINEE:

COMPONENTS	YES	No	NA	REMARKS
The shift supervisor monitors the detainee's position/condition every two hours.  • He/she allows the detainee to use the rest room at these times under safeguards.	×			
All detainee checks are logged.	$\boxtimes$			
In immediate-use-of-force situations, staff contacts medical staff once the detainee is under control.	$\boxtimes$			
<ul> <li>When the OIC authorizes use of non-lethal weapons:</li> <li>Medical staff is consulted before staff use pepper spray/non-lethal weapons.</li> <li>Medical staff reviews the detainee's medical file before use of a non-lethal weapon is authorized.</li> </ul>		$\boxtimes$		Policy does not require medical consultation before use of pepper spray or non-lethal weapons.
Special precautions are taken when restraining pregnant detainees.  • Medical personnel are consulted	$\boxtimes$			
Protective gear is worn when restraining detainees with open cuts or wounds.	$\boxtimes$			
Staff documents every use of force and/or non-routine application of restraints.	$\boxtimes$			
It is standard practice to review any use of force and the non-routine application of restraints.	$\boxtimes$			
All officers receive training in self-defense, confrontation-avoidance techniques and the use of force to control detainees.  • Specialized training is given and Officers are certified in all devices they use.	$\boxtimes$			
In SPCs, is the Use of Force form is used? In other facilities (IGSAs / CDFs) is this form or its equivalent used?	$\boxtimes$			
		AT-Risi	K	REPEAT FINDING

#### **REMARKS:**

JCDF should implement an immediate policy and practice for conferring with required staff prior to the use of calculated force.

Also, notification should be issued to staff prohibiting the use of non-lethal weapons/pepper spray to subdue detainees.

JCDF staff does use the X-26 Taser. There are no documented or reported cases of use against ICE detainees. A review of past reporting year revealed a documented use of nine times by staff at JCDF.

STAFF DETAINEE COM	MUNICA	TIONS		
POLICY: PROCEDURES MUST BE IN PLACE TO ALLOW FOR FORMAL AND STAFF AND ICE DETAINEE AND TO PERMIT DETAINEES TO MAKE WRITT ACCEPTABLE TIME FRAME.				
COMPONENTS	YES	No	NA	REMARKS
The ICE Field Office Director ensures that weekly announced and unannounced visits occur at the IGSA.	$\boxtimes$			
Detention and Deportation Staff conduct scheduled weekly visits with detainees held in the IGSA.	$\boxtimes$			
Scheduled visits are posted in ICE detainee areas.				No postings were found.
Visiting staff observe and note current climate and conditions of confinement at each IGSA.	×			
ICE information request Forms are available at the IGSA for use by ICE detainees.	$\boxtimes$			
The IGSA treats detainee correspondence to ICE staff as Special Correspondence.	$\boxtimes$			
ICE staff responds to a detainee request from an IGSA within 72 hours.		$\boxtimes$		The timeframe for response has been problematic. A review of the facility log maintained to track requests indicates requests are being faxed from the facility, but rarely is a response received from ICE within 72 hours. Responses are often as late as several weeks. The facility ICE Coordinator reviews this on an ongoing basis and re-faxes delinquent requests to ICE.
ICE detainees are notified in writing upon admission to the facility of their right to correspond with ICE staff regarding their case or conditions of confinement.	$\boxtimes$			
☑ ACCEPTABLE ☐ DEFICIENT ☐ AT-RISK ☐ REPEAT FINDING				

#### REMARKS:

While there are some individual concerns regarding this NDS, it is apparent that ICE and the facility are working through those issues. It is recommended that a schedule for ICE visits be developed and posted in the detainee living areas. It is further recommended that ICE be responsive to detainee requests in a manner consistent with this NDS.

#### DETAINEE TRANSFER STANDARD

POLICY: ICE WILL MAKE ALL NECESSARY NOTIFICATIONS WHEN A DETAINEE IS TRANSFERRED. IF A DETAINEE IS BEING TRANSFERRED VIA THE JUSTICE PRISONER ALIEN TRANSPORTATION SYSTEM (JPATS), ICE WILL ADHERE TO JPATS PROTOCOLS. IN DECIDING WHETHER TO TRANSFER A DETAINEE, ICE WILL TAKE INTO CONSIDERATION WHETHER THE DETAINEE IS REPRESENTED BEFORE THE IMMIGRATION COURT. IN SUCH CASES, THE FIELD OFFICE DIRECTOR WILL CONSIDER THE DETAINEE'S STAGE WITHIN THE REMOVAL PROCESS, WHETHER THE DETAINEE'S ATTORNEY IS LOCATED WITHIN REASONABLE DRIVING DISTANCE OF THE FACILITY, AND WHERE THE IMMIGRATION COURT PROCEEDINGS ARE TAKING PLACE.

COMPONENTS	YES	No	NA	REMARKS
When a detainee is represented by legal counsel or a legal representative, and a G-28 has been filed, the representative of record is notified by the detainee's Deportation Officer.  • The notification is recorded in the detainee's file; and • When the A File is not available, notification is noted within DACS	⊠			
Notification includes the reason for the transfer and the location of the new facility.	⋈			
The deportation officer is allowed discretion regarding the timing of the notification when extenuating circumstances are involved.	⊠			
The attorney and detainee are notified that it is their responsibility to notify family members regarding a transfer.	⊠			
Facility policy mandates that:  Times and transfer plans are never discussed with the detainee prior to transfer;  The detainee is not notified of the transfer until immediately prior to departing the facility; and  The detainee is not permitted to make any phone calls or have contact with any detainee in the general population.		⊠		While not required in policy and procedures, staff in the booking area seem to be familiar with these provisions.
The detainee is provided with a completed Detainee Transfer Notification Form.		×		This practice is inconsistent. Not all detainees are provided with a detainee transfer notification form upon transfer from the facility.
Form G-391 or equivalent authorizing the removal of a detainee from a facility is used.		⊠		The G-391 or equivalent is not always used when detainees are moved from the facility.
<ul> <li>For medical transfers:</li> <li>The Detainee Immigration Health Service (or IGSA) (DIHS)         Medical Director or designee approves the transfer;</li> <li>Medical transfers are coordinated through the local ICE office; and</li> <li>A medical transfer summary is completed and accompanies the detainee.</li> </ul>	⊠			
Detainees in ICE facilities having DIHS staff and medical care are transferred with a completed transfer summary sheet in a sealed envelope with the detainee's name and A-number, and the envelope is marked Medical Confidential.	$\boxtimes$			
For medical transfers, transporting officers receive instructions regarding medical issues.	⊠			
Detainee's funds, valuables, and property are returned and transferred with the detainee to his/her new location.	$\boxtimes$			
Transfer and documentary procedures outlined in Section C and D are followed.	$\boxtimes$			
Meals are provided when transfers occur during normally schedule meal times.	$\boxtimes$			
An A File or work folder accompanies the detainee when transferred to a different field office or sub-office.			$\boxtimes$	The A-file is controlled by ICE.

#### DETAINEE TRANSFER STANDARD

POLICY: ICE WILL MAKE ALL NECESSARY NOTIFICATIONS WHEN A DETAINEE IS TRANSFERRED. IF A DETAINEE IS BEING TRANSFERRED VIA THE JUSTICE PRISONER ALIEN TRANSPORTATION SYSTEM (JPATS), ICE WILL ADHERE TO JPATS PROTOCOLS. IN DECIDING WHETHER TO TRANSFER A DETAINEE, ICE WILL TAKE INTO CONSIDERATION WHETHER THE DETAINEE IS REPRESENTED BEFORE THE IMMIGRATION COURT. IN SUCH CASES, THE FIELD OFFICE DIRECTOR WILL CONSIDER THE DETAINEE'S STAGE WITHIN THE REMOVAL PROCESS, WHETHER THE DETAINEE'S ATTORNEY IS LOCATED WITHIN REASONABLE DRIVING DISTANCE OF THE FACILITY, AND WHERE THE IMMIGRATION COURT PROCEEDINGS ARE TAKING PLACE.

COMPONENTS		YES	No	NA	REMARKS	
Files are forwarded to the receiving office via overnight mail no later than one business day following the transfer.		nter 🔲		⊠		
<b>△</b> ACCEPTABLE	DEFICIENT	AT-RISK		REPEAT FINDING		

#### **REMARKS:**

The facility generally complies with this standard; however, facility policy and procedure should include provisions that prohibit sharing travel plans with detainees as indicated in the NDS. Detainees should not be allowed phone calls or contact with other detainees during the pre-transfer process.

The detainee transfer notification form should be given to the detainee as part of the pre-transfer process.

The detainee should not move from the facility absent an authorized form G-391 or equivalent form being received by the facility.